## **Questions from Chairman Wyden**

#### Klamath

- 1. I have a strong interest in seeing the difficult water resource issues in the Klamath Basin resolved, and I know the Department of the Interior has been working on these issues.
  - Will you, and the Department under your leadership, support us in our efforts in the Klamath Basin?

Response: It is my understanding that the Klamath issue is long-standing and very complex, involving two states, several Indian tribes, and numerous interested parties. If confirmed, I look forward to working with Congress and other interested parties in the Klamath Basin to ensure that any future determination concerning the Klamath Basin is made in an open and transparent manner and is informed by the best available science.

## **Questions from Chairman Wyden**

2. Ms. Jewel, with respect to Indian gaming, in my state of Oregon the recognized tribes entered into a compact with the state decades ago, pursuant to the Indian Gaming Regulatory Act. This compact allowed each tribe to locate one gaming facility on their ancestral lands. Since many of these facilities are in more rural areas, they have brought jobs to places in Oregon where there otherwise might not be opportunities for economic development. Approving or allowing gaming outside of Oregon tribes' ancestral lands would upset the delicate balance struck decades ago between the tribes and the state, and could trigger a domino effect of tribes uprooting their gaming facilities from their traditional homelands in favor of larger urban areas – thus running afoul of the existing compact and taking jobs away from rural Oregonians – Indian and non-Indian alike. I believe this would be very detrimental to my state.

How would you look upon applications for off-reservation gaming, and do you see any reason why Interior should allow tribes to move far from their ancestral lands to put lands into trust for the sole purpose of creating new, more lucrative gaming facilities?

Response: It is my understanding that it is rare for the Department to take off-reservation land into trust for the purpose of Indian gaming. If confirmed, I would adhere to the Indian Gaming Regulatory Act's requirements and the Department's regulations. I will also take seriously the responsibility to apply these standards and to conduct a rigorous review of all tribal applications.

## **Questions from Chairman Wyden**

3. The Bureau of Land Management's Wild Horse and Burro program has doubled, from roughly \$40 million in FY2009 to nearly \$78 million in the President's FY2013 budget request. Additionally in FY2012, nearly 69 percent of the program budget was allocated for removal, long- and short-term holding, while only 4 percent was allocated for contraceptive measures. Given this, what are you plans for reining in the runaway costs?

Response: While I am not familiar with the specifics of the BLM's Wild Horse and Burro budget, I am aware that the program's budget has increased to address management requirements. I am also aware that the BLM is continuing research to find effective on-range population control techniques to achieve appropriate herd levels. If confirmed, I look forward to working with you to pursue effective and ecologically sustainable policies for managing America's wild horses and burros.

### **Questions from Senator Murkowski**

4. Currently in the National Petroleum Reserve-Alaska (NPRA) we have one of the most pressing ongoing environmental emergencies of which the federal government is solely responsible, yet refuses to put forth the necessary resources to clean up the leaking petroleum wells. The government is causing harm to the environment, wildlife, and even villagers living in the area. This Committee held a hearing on this in the summer of 2012, and we are still awaiting the BLM's promised documentation on an action plan to clean up the wells. This is the absolute height of hypocrisy, if the federal government was a private company the State of Alaska would have already leveled over \$40 billion in fines, yet the federal government pays nothing and does nothing.

If the state of Alaska says they could and would get these wells cleaned up in a matter of years, not decades, why not officially open that door? Why not convey these lands to the state and let Alaska take care of Alaska? Is that a discussion the BLM is open to having?

Response: I am advised that the BLM has expended significant resources to cleanup legacy wells and is working on a strategic plan to address the remaining legacy wells. If confirmed, I will ensure that the Department continues to communicate with the State of Alaska, Tribes, Alaska Natives, and other interested parties to address legacy wells. As I noted in my hearing, I stand ready to work with you, with the appropriators, and with other members of Congress on this important issue.

### **Questions from Senator Murkowski**

5. Recently, the National Park Service has closed preserves in Alaska to hunting (Wolf hunting in Yukon-Charley and Lake Clark, Bear Denning in Denali and Gates of the Arctic). It has cited "Park Values" in those closures. Can you please provide a definition of the "Park Values"?

Response: I appreciate the importance of hunting and subsistence activities in Alaska. If confirmed, I will work with you to ensure that the NPS manages park resources and values in a way that is consistent with legal requirements and avoids unnecessary conflict over the management of resident wildlife resources.

With respect to Yukon-Charley Lake Clark, and Gates of the Arctic, I am told that the NPS has not closed preserves to hunting for wolves or for bears. I also understand that federal law provides for the conservation of park resources and values, including wildlife, and prohibits their impairment.

# Questions from Senator Murkowski

# 6. Do you support hunting within National Preserve Units?

Response: Yes, I support appropriate hunting in national preserve units where Congress has provided for it.

## **Questions from Senator Murkowski**

# 7. What role do you believe hunting, fishing and off road vehicles have in National Park Units? In all public lands?

Response: As I stated at my hearing, I believe that the Department of the Interior has an important role to play to ensure that our federal lands are managed with an eye toward appropriate and balanced access to these resources ensuring consistency with the land's designation, whether a National Park Unit, BLM land, or other.

# Questions from Senator Murkowski

# 8. Will you push for increased access to all our public lands for all traditional recreational uses?

Response: As I mentioned at the Committee's hearing on my nomination, I believe we must take a balanced approach to all of the multiple uses of our public lands. I believe incorporating traditional recreational uses of the public lands is an important part of such an approach.

# Questions from Senator Murkowski

# 9. Do you believe that particular uses are more suited for public lands than others? What are they and why?

Response: I believe that it is important to look at things on a case-by-case basis to understand the particular uses, and the issues surrounding them, and to respect them for their value to the region and our nation.

### **Questions from Senator Murkowski**

10. Last year, the Land and Water Conservation Fund budget request is for a funding level of \$450 million, which represents \$105 million increase above the current level for DOI agencies and the Forest Service. Most Americans wonder why the Federal Government is buying more land when it cannot afford what it currently owns. This ongoing practice is not logical.

Can you please explain to me why, with such an enormous maintenance backlog, DOI would focus such a large amount of money on acquiring more federal land?

Shouldn't these funds be used to pay down our maintenance backlog?

What is your belief regarding federal land acquisition at this time of staggering national debt and backlogs?

Response: As a businessperson, I understand the challenges associated with balancing competing budget priorities for limited resources. I also understand that the funding proposed for federal land acquisition is part of a strategy that reflects the President's agenda to protect America's great outdoors and demonstrates a sustained commitment to a 21st Century conservation agenda. There is a balance between addressing the most urgent needs for recreation; species and habitat conservation; and the preservation of landscapes and historic and cultural resources, and addressing the deferred maintenance backlog. In some cases, purchases of inholdings can reduce the costs of management or make management more efficient and effective. Should I be confirmed as Secretary, I look forward to working with you to address this important issue.

### **Questions from Senator Murkowski**

11. The Interior Department is currently involved in two land planning efforts in northern Alaska, having just finished a land plan for the National Petroleum Reserve Alaska (NPRA), and is apparently close to finishing a revised plan for the Arctic National Wildlife Refuge. The NPRA plan calls for placing 52% of the nation's largest petroleum reserve into protected status, while the ANWR plan, currently in draft, calls for major wilderness additions to the 8 million acres of the 17 million-acre refuge already classified as wilderness. My question is that when Congress passed the Alaska National Interest Lands Conservation Act in 1980, Alaskans thought several provisions, notably Section 1326 of the Act, precluded the Administration from declaring major new conservation areas in Alaska. Both plans effectively create new wilderness in my state without seeking Congressional approval for the declarations.

What is your view of what the 1980 Alaska lands act requires of the Department and in general, what is your view toward land use and land protection in Alaska?

Response: As I mentioned in the confirmation hearing, when I worked for Mobil Oil I appreciated that the Arctic development taking place at that time was on the leading edge of technology. I think it is appropriate to explore the resources in the NPR-A in a safe and responsible way, working with industry partners and using the best science available. We must explore these resources in a way that we can assure that we are not putting the ecological system at risk, while producing domestic energy and the jobs it supports. With respect to planning processes in the NPR-A, the Arctic Refuge, or other Departmental actions, if confirmed, I will ensure that the Department complies with all applicable laws and regulations, including the Alaska National Interest Lands Conservation Act.

#### **Questions from Senator Murkowski**

12. Globally, the U.S. is tied for dead last in the amount of time it takes to get yes-or-no answers to those seeking permits for domestic minerals production. As you know, project delays can leave capital stranded and make the U.S. a less attractive place to invest.

Understanding the economic, security, trade, and employment benefits of a responsible domestic mining sector, what will you do to lift the U.S. up from last in the world on permitting, and do you believe the timeliness of permitting should be included in evaluations of agency employees doing that work?

Response: As I said at the confirmation hearing, coming from the private sector I understand that businesses need certainty. I also agree that it is important that development of our nation's energy resources is conducted in a safe and environmentally responsible manner. I appreciate, from speaking with some officials at the Bureau of Land Management, that they are committed to permitting processes that are predictable, reasonable, and reliable for industry. If confirmed, I look forward to working with the BLM to optimize efficiency of the many permitting processes it oversees.

#### **Questions from Senator Murkowski**

13. The shale gas boom has been made possible by the combined use of horizontal drilling and hydraulic fracturing. Importantly, hydraulic fracturing is not new – it has been used successfully for many years (and without incident in Alaska since the 1960s). The boom is a game-changer for the U.S. providing a low cost source of energy for use across the economy. Given this, we need to be thoughtful about federal intervention in the development of natural gas.

What are your views on state versus federal regulation of hydraulic fracturing?

And if confirmed what would you do to ensure proposals such as BLM's to regulate fracking allows the continued development of natural gas resources in the U.S?

Response: I agree with the President's statement that natural gas has and will continue to play a crucial role in America's energy economy and independence. Hydraulic fracturing technologies have helped open vast new sources of natural gas here in the continental United States. The natural gas boom brought on by advances in fracking technology has powered tremendous economic growth in some parts of the country resulting in job growth and falling energy costs.

As someone who started my career as an engineer for Mobil in the Oklahoma oil fields, I understand the importance of the public having full confidence that the right safety and environmental protections are in place. I believe that working alongside states, tribes, academia, and industry is the right approach to come up with clear and reasonable rules that ensure that the BLM, as manager of the public lands, can ensure that these resources are developed in a safe and responsible way.

#### **Questions from Senator Murkowski**

14. In 2010, Interior Secretary Salazar, issued Secretarial Order 3310 giving the BLM immediate authority to inventory "designate appropriate areas with wilderness characteristics under its jurisdiction as 'Wild Lands' and to manage them to protect their wilderness values." Congress rightly objected to this policy because it would (1) set aside large swaths of land that are currently managed for multiple use in accordance with locally developed resource management plans and (2) usurps Congress's sole authority to designate wilderness. Congress then took legislative action to prevent the BLM from implementing the Order. In response, Secretary Salazar issued a memorandum stating that he would abandon the policy and focus his attention on building support around locally driven initiatives to work with Congress on wilderness designations.

It is my understanding that such groups as the Conservation Alliance (founded by REI, Patagonia, The North Face, and Kelty) and the Outdoor Industry Association (REI is a member and Jewel has been "lobbying" for its advocacy campaigns) were a driving force behind the "Wild lands" policy and fought hard to see it implemented.

Please explain your role (the REI's and your personal role) in the development of and advocacy campaign for the Wild Lands policy.

Can you give me your commitment that, if confirmed, you will not designate any "Wild Lands" under the Secretarial Order?

It would go a long way in building trust and demonstrating you are committed to working with our public land dominated states and communities on multiple use management if as one of your first actions as Secretary you actually withdraw Secretarial Order 3310. Will you consider taking that action, if confirmed?

Will you attempt as Secretary to effectively impose the same rules piecemeal when local land plans come up for development for the same areas, especially if Congress continues with appropriation language to prevent implementation of the wild land rules overall?

Response: I did not play any personal role in the development of and advocacy campaign for the Wild Lands policy, which was announced by the Department in December 2010. The OIA requested that REI allow the Department of the Interior to hold a press event

outside the REI store in Denver, CO to announce the policy. REI officials did not participate in this event. In reviewing this question with REI officials, it is my understanding that at the request of the Outdoor Industry Association, REI, through its Executive Vice President Brian Unmacht who serves on the OIA board, agreed to join other leading outdoor companies in signing a letter in February 2011 in support of the Wild Lands Policy.

I understand that Secretary Salazar has confirmed that BLM will not designate any lands as wild lands under Secretarial Order 3310, and that the provisions in that order regarding the designation of Wild Lands are not operative and cannot be implemented because Congress has specifically defunded them. I intend to uphold Congress's direction with respect to this Secretarial Order.

### **Questions from Senator Murkowski**

15. The development of oil and gas resources in a less than 1% area of ANWR would be a significant contributor to U.S. economic and energy security. For oil alone, resource estimates range up to 16 billion barrels, which is just about the same amount that has flowed through TAPS since 1977. And these estimates are based on old data. ANILCA specifically set aside the 10-0-2 area of the coastal plan for development, yet the Fish & Wildlife Service's proposed management plan for ANWR did not include a development alternative – only wilderness alternatives.

What are your views on ANWR development and if confirmed, would you ensure FWS considers and oil and gas alternative?

Response: I understand your concerns and I recognize the important contribution federal resources in Alaska make in meeting our domestic energy production goals. The Administration has stated that decisions regarding safe and responsible energy development on the public lands and offshore coastal areas should be balanced with the Department's mission to ensure that America's spectacular landscapes, fragile ecosystems and habitat, and wildlife and cultural resources are available to future generations. The Arctic National Wildlife Refuge itself is a unique example of an intact, naturally functioning community of arctic and subarctic ecosystems. I am advised the Administration believes that development of the coastal plain is not appropriate and opposes the effort to do so, and if confirmed I will implement that position.

#### **Questions from Senator Murkowski**

16. Total U.S. oil production has increased by about 1.1 million barrels per day over FY2007 production levels. 2012 saw record oil production in the U.S., yet also a decline in oil production on federal lands.

What will you do to encourage the development of oil resources from federal lands, increasing domestic production and reducing our dependence on foreign sources?

Response: As I testified before the Committee, I am committed to the President's "all-of-the-above" energy strategy to expand domestic energy production and reduce dependence on foreign oil. If confirmed, I will seek to increase safe and responsible development of both conventional and non-conventional domestic energy resources, including through exploration of new frontiers, both onshore and offshore, and through the use of new technology.

### **Questions from Senator Murkowski**

17. The U.S. Geological Survey has steadily decreased resources devoted to conducting geological surveys. These activities accounted for just 9% of their budget in FY 2012. The rest was spent on facilities, ecosystem research, climate change, and other activities. Yet the USGS managed to map 96% of Afghanistan with DOD funding. But only 5% of the U.S. has been mapped using the same hyperspectral imaging technologies.

When the Afghan data was released, a DOD official stated that "The mineral resources in Afghanistan have the potential to completely transform the nation's economy," and that "This important new work by the USGS will be a powerful tool for those attempting to accurately evaluate potential investments in Afghanistan." I agree that surveying is important, and that it facilitates investment, but American mineral resources provide an equally significant opportunity to transform our own economy.

Do you agree with these same points and, if so, what will you do to restore the U.S. Geological Survey's focus on conducting geological surveys?

Response: Understanding the nation's mineral endowment is essential to national security and a robust economy and is a core mission of the USGS. I support the use of geological surveying as part of the Department's important role in providing the best possible science for the nation's decision makers. If confirmed, I will carefully examine this issue.

### **Questions from Senator Murkowski**

18. Congress is about to reconsider a bill to permit a natural gas pipeline to run for roughly 7 miles in the right-of-way of the Parks Highway through Denali National Park and Preserve. Running the gas line along the park may well allow the park to use natural gas rather than diesel for power in park facilities and should lessen environmental impacts on wildlife. The previous secretary supported the bill.

Will you also support allowing a gas line through the park to supply gas to Southcentral Alaska?

Response: Although I have not reviewed the legislation that you reference, I understand that the Administration did not object to the prior bill which allowed for flexibility for supporters of the proposed natural gas pipeline while ensuring compliance with appropriate environmental laws. If confirmed, I look forward to working with you, the Congress, and other stakeholders on this issue.

### **Questions from Senator Murkowski**

19. Southcentral Alaska needs natural gas for power generation, since the existing Cook Inlet gas field is in decline and threatening not to produce enough power to keep electricity flowing to the most populated part of Alaska as soon as 2015. The state is currently offering incentives to try to encourage exploration for new gas in the Cook Inlet Basin. Right now, exploration is occurring on inholdings in the Kenai National Wildlife Refuge, but there is a potential dispute over 3-dimensional seismic testing needed to identify the pools of oil and gas under the inholdings in the refuge.

Will you commit to work to have the US Fish and Wildlife Service allow 3-D seismic testing and then production of any oil and gas found under all of the inholding lands inside the refuge, even if seismic testing will require some activity on refuge lands?

Response: I am committed to the President's "all-of-the-above" energy strategy. If confirmed, I will seek to increase our nation's production of both conventional and renewable sources of energy on our public lands, implementing innovative technologies and exploring new energy frontiers, both onshore and offshore, to encourage both safe and responsible development of our natural resources.

Regarding the situation you describe involving the Kenai National Wildlife Refuge and private inholdings, I respect and appreciate the rights of private property owners. If confirmed I commit to learning more about this issue and would be happy to meet with you to discuss any specific proposals.

### **Questions from Senator Murkowski**

20. Right now the holders of Alaska oil and gas leases on the North Slope of Alaska are working to find commercial buyers of Alaska's gas overseas in order to win contracts to permit financing of an Alaska LNG gas project. If buyers are found, it will require 15 federal agencies, many inside the Interior Department, to work cooperative to provide permitting to allow speedy construction of a gasline from the North Slope to a tidewater location somewhere in Alaska.

Will you commit to make sure that all Interior agencies will work to speed environmental permitting of an Alaska natural gas pipeline project since delays caused by slowness in permit issuance will add billions of dollars of cost to a project already estimated to cost between \$50 and \$65 billion dollars – the largest privately financed energy project currently on the drawing boards worldwide?

Response: I understand that the Interagency Working Group on Alaska, chaired by the Department's Deputy Secretary David Hayes, has done important work to coordinate federal agencies' work on major Alaska energy decisions. While I am not familiar with this specific project, if confirmed as Secretary, I will work to ensure that the Department's permitting processes are predictable, reasonable, and reliable.

#### **Questions from Senator Murkowski**

21. Fire suppression costs are soaring both in actual dollar amounts and as a portion of the land management agencies total budgets. The 10-year moving average budget formula for suppression expenditures has translated into shortfalls in available suppression funds nearly every year negatively impacting other resource programs in the U.S. Forest Service and the Bureau of Land Management.

Will you commit to make it a very high priority within the Department of the Interior to find ways to roll back the cost of firefighting done by federal wildland fire fighters?

Will you commit to make efforts to increase the budget requests and advocate using other, more accurate, budgeting methods besides the 10-year moving average to make those budget requests so that we can avoid having to rob the other accounts to pay for firefighting?

Response: I understand that wildfires have been increasing in number and intensity across the country, and responding to them continues to be an important challenge. As stewards of taxpayer dollars I think it is always important that the Department think about maximizing efficiencies, particularly in a difficult economic climate. I am not aware at this time of whether there are formulaic requirements the agency must follow in budget development and for fire suppression. However, my business background has led me to appreciate that there are opportunities to reduce costs by pursuing operational efficiency. If confirmed, I will work to ensure that the Department pursues efficiency wherever possible in order to maximize the return on the investment of federal resources.

#### **Questions from Senator Murkowski**

22. Under current law, 37.5% of the revenues from certain OCS leases in the Gulf of Mexico are shared with Louisiana, Alabama, Texas, and Mississippi. The Committee is working on legislation to expand revenue sharing beyond the Gulf to any coastal state with oil and gas development off its shores, and to extend onshore and offshore revenue sharing programs to revenues from the development of alternative and renewable energy sources.

What are your views on these concepts? Do you believe there should be consistency on revenue sharing for all coastal states?

Response: I believe that the Department, as steward of our public lands and waters and through rigorous dialogue with stakeholders, must strike the right balance of meeting the interests of local communities and the public owners of these resources as we advance the President's "all of the above" energy strategy. I have heard from a number of Senators about this issue. Should I be confirmed, I look forward to better understanding the intricacies of the issues involved.

### **Questions from Senator Murkowski**

23. The Department has increasingly been regulating offshore exploration and development through the use of "Notices to Lessees" rather than through formal rulemaking procedures. This prevents the public and regulated industry from providing valuable input on feasibility and environmental impacts.

In what circumstances do you think a NTL is appropriate and vice versa?

#### Would you support a return to regulation by rulemaking?

Response: As a businessperson, I understand the importance of ensuring that industry has regulatory certainty and clarity and that the regulatory process is open and transparent. Notices To Lessees are used to provide industry operators and contractors with guidance that explains procedures and can further clarify existing regulations. My understanding is that the Department does not intend to use Notices to Lessees to substitute for the use of formal rulemaking processes when it is more appropriate to proceed via rulemakings. In all cases, I will do my best to ensure that all processes used in the regulatory arena proceed in a transparent and interactive manner, including meaningful engagement with stakeholders such as industry, non-governmental organizations, and other governmental agencies.

### **Questions from Senator Murkowski**

24. The NLCS is a collage of more than 27 million acres of wilderness, conservation areas, rivers and monuments managed and protected by BLM. It was established administratively by President Clinton nearly a decade ago and put into law in the 2009 public lands omnibus bill.

Secretary Salazar, via a secretarial order, granted the office that oversees the NLCS the level of "directorate" within the Bureau of Land Management. BLM manages the system for multiple uses, but the Secretary Order gives more direction to its management. The agency can allow grazing, energy development and tourism, but the Order specifies that biodiversity and "ecological connectivity" are supposed to be tantamount.

There are concerns that management of the NLCS, as specified in the Secretarial Order 3308, conflicts with the historical multiple use management mission of the BLM and continues what has been characterized as a "too-cozy relationship with environmental groups" (Inspector General Report 2010).

How do you envision managing the NLCS, if confirmed as Interior Secretary?

What role will environmental groups play in the BLM management of the NLCS?

Response: I am aware that the NLCS is managed for multiple uses and that these uses must be compatible with the legislation and Presidential proclamation that created the unit and identified the objects and values that the unit was designated to protect. If confirmed as Secretary of the Interior, I will ensure that the management of NLCS units remains consistent with Congress' and the President's intent.

I understand that BLM makes an effort to reach out to diverse groups, communities, and individuals in the planning and management of NLCS units, including hunting and fishing interests; grazing permittees; recreational interests; private land owners; conservation groups; and others. As I stated at the hearing, I believe that to understand the issues, appreciate their complexities, and find common ground, it is key to bring multiple stakeholders to the table to work together. If confirmed, I commit to furthering that approach at the Department of the Interior.

### **Questions from Senator Murkowski**

25. The caribou herd on Unimak Island is nearing a critically low point – subsistence users have even been banned from harvesting caribous – but USFWS has refused to allow the Alaska Department of Fish and Game to proceed with managing the herd numbers.

Currently, is it legally possible for the State ADFG to conduct any predator management on Unimak Island?

Can you explain what will be done by the Department of the Interior to ensure that this herd is not wiped out?

Response: I have been advised that the FWS takes great care in relying on the best available science to guide its decisions and actions. Given the important subsistence issues raised, and concerns raised by the state, if confirmed I commit to working with the state, and ensuring the Department continues monitoring the herd, and will pursue management actions based on the best available science.

### **Questions from Senator Murkowski**

26. States like Colorado and South Dakota are experiencing a historically bad bark beetle epidemic that is killing hundreds of thousands of acres of forests in these states and in other western states. The Kenai Peninsula in Alaska from 1991 to 2004 was host to a similar epidemic that killed most of the trees in an area approximately 1.2 millions in size. Our federal land management agencies do not seem to be nimble enough to react and respond to these epidemics.

What should the Department of the Interior and the U.S. Forest Service do to respond more quickly and efficiently to the challenges that these outbreaks cause?

Are there steps that Congress should consider to help facilitate federal land management to limit the duration and size of these outbreaks?

Are there steps that Congress should take to reduce the risk of allowing these insect out breaks from becoming epidemics i.e. harvesting to thin the forests or other management steps?

Response: As someone who has enjoyed the outdoors all my life, I understand the importance of healthy forestlands and the extensive impacts that insect infestations, like the mountain pine beetle outbreak, can have on a landscape. This is a significant challenge in the management of forests and woodlands for all of our land management agencies. I understand that many of the challenges facing the Department of the Interior are complex issues, and require cooperation with the Department of Agriculture, the states, tribes, other stakeholders, and Congress to come up with solutions. If confirmed, I will be committed to identifying synergies and building on cooperative efforts to address the challenges the Department faces in the bark beetle epidemic.

#### Questions from Senator Murkowski

27. Wilderness activists have pushed the Department, and the Fish and Wildlife Service, to treat Wildlife Refuges with Wilderness overlays as Wilderness first and Wildlife lands second.

Do you concur with that approach?

The 1964 Wilderness Act specifies that Wilderness purposes are "supplemental" – does that authorize a reading of the law that allows the "supplemental" purposes to trump primary purposes for designated public land units?

Response: I understand from the FWS that as it carries out actions to implement the purpose for which an individual refuge was established, relevant provisions of the National Wildlife Refuge System Administration Act, the overall mission of the Refuge System, and the agency's mission in areas designated as wilderness, it does so in a way that preserves the area's wilderness character. However, I also am advised that the Wilderness Act requires that wilderness areas support the public purposes of recreational, scenic, scientific, educational, conservation, and historical uses. If confirmed, I would be happy to discuss any specific issues regarding designated wilderness areas within a particular national wildlife refuge.

### **Questions from Senator Murkowski**

28. Starting in 1973, Congress began designating National Preserves – units administered by the National Park Service but where sport hunting is allowed or mandated. Unfortunately, the National Parks Conservation Association (NPCA) has frequently fought continued hunting, and hunting related access, into these Preserve units despite repeated promises by Congress that traditional hunting and related activities would continue in these units.

As a NPCA Board member, did you support NPCA's lengthy litigation campaign against hunters and related access in the Big Cypress Preserve in Florida?

Did you, and do you, support NPCA's efforts to have NPS disregard State of Alaska hunting rules and regulations on Preserve units in Alaska?

Response: As a board member of the NPCA, I did not participate in litigation decisions. This includes NPCA litigation related to the Big Cypress Preserve. I did not participate in any decisions related to State of Alaska hunting rules and regulations on Preserve units in Alaska. If confirmed, should matters in which the NPCA has been involved arise, I will consult with the Department's ethics office on the extent to which I may participate in these issues.

### **Questions from Senator Murkowski**

29. A critical element of statehood is the primary authority to regulate resident fish and wildlife and establish the means, methods, seasons, and bag limits for the taking of such resident fish and wildlife. This state authority also extends to federal lands unless and until expressly and specifically countermanded by Congress using its Property Clause authority. Alaska, like the other 49 states, acquired this same primacy upon entering the Union and Congress later provided that federal land designations and administration were not to diminish this State authority.

Do you concur that states, including Alaska, possess primary authority to regulate hunting and fishing on federal lands?

Do you concur that it requires a specific federal statutory enactment such as the Wild Horse and Burro Act, the Migratory Bird Treaty Act, or the Endangered Species Act, for federal land agencies to overcome this state primacy?

Response: I understand that Congress has enacted laws that prescribe different management approaches and relationships. It is my belief that effective conservation of fish, wildlife, plants, and their habitats depends on the professional relationship between managers at the state and federal level. If confirmed, I will make coordination with states a priority in all matters, including conservation and management of fish and wildlife resources on federal land.

### **Questions from Senator Murkowski**

30. Over the years many non-native species of fish and wildlife have been brought to North America. Some have proven to be detrimental requiring control and eradication programs but others have proven highly beneficial including ringneck pheasants, brown trout and Pacific salmon in the Great Lakes. Nonetheless elements within the National Park Service have urged eradication of some non-native species even when long established and well adapted within certain park units (e.g., brown and rainbow trout in the Firehole/Madison Rivers in Yellowstone).

Does your vision of non-native species control extend to eradicating species such as brown trout, pheasants and Great Lakes salmon?

Response: I believe that management decisions regarding non-native species should be based on the best available science.

### **Questions from Senator Murkowski**

31. One of the overlooked responsibilities of the Department of the Interior is its oversight of the territories and financial assistance provided to the Freely Associated States. The Freely Associated States play a key strategic role for the United States in the Western Pacific. In 1994, the United States entered into a 50-year Compact of Free Association with the island nation of Palau where the US has exclusive military use rights, while in return we provide Palau with economic assistance and extend other privileges to the Palauan people. Palau has been a steadfast ally to the United States, with a high-enlistment rate in the US military and a reliable vote within the United Nations. The economic assistance provisions of the Compact of Free Association with Palau expired in 2009 and Congress has been funding government operations through discretionary funds on an annual basis since then. An Agreement to extend the financial assistance was reached by the Executive Branch in 2010, however, Congressional approval has been delayed because an acceptable, politically viable offset has not been identified.

Will you commit to working with Congress to find an offset to extend this assistance for our important ally?

Response: I understand that the Administration continues to strongly support approval of the Palau financial agreement, and looks forward to continuing the United States' partnership with Palau. I look forward to working with Congress to identify ways to move this important agreement forward.

#### Questions from Senator Murkowski

32. Wildlife professionals recognize the value of habitat improvement and population management projects for a variety of species, both game and nongame. However, many wilderness activists and other animal protection interests object strongly to wildlife population management arguing that it constitutes inappropriate human intercession into natural processes. This debate has been going on for over a century when Teddy Roosevelt crossed swords with John Muir over the same issues.

Do you support traditional wildlife management and where do you stand – with TR or Mr. Muir?

Response: I believe that both approaches have value. It would depend on a case-by-case analysis of the specifics of each area, and the purposes for which that area would be used. When confronted with these issues, I would consult with interested parties and scientists to achieve the most appropriate solution, under the specific circumstances.

#### **Questions from Senator Murkowski**

33. Most energy development on federal lands will require water inputs and will produce wastewaters.

What do you see as role of the Department of the Interior in working with local and state entities to plan and manage for water supply and wastewater disposal, treatment, or reuse related to energy development on federal lands?

What is your view on the need for better assessment and study of waterenergy nexus themes as they relate to potential stresses on current and future water supplies?

How should DOI be working with other agencies on these issues?

How do costs of electricity and water affect policy and technology choices in this area?

How can the federal government work with the other interested parties in both the public and private sectors to improve overall efficiency and cost savings of water for energy and energy for water type operations?

What is your view on legislation to promote better practices for water-energy nexus related operations?

Response: I understand that the Department is actively engaged in wastewater management activities through, among other things, the funding of Title XVI grants to municipalities for wastewater treatment and reuse programs. Through the WaterSMART Program, the Department is taking active steps to assist its partners as they consider the relationship between energy and water in planning and implementing their projects and operations. I also understand that the Department works cooperatively with other federal agencies on these issues. If confirmed, I will continue to support the significant collaboration that occurs between DOI and other federal agencies.

#### **Questions from Senator Murkowski**

34. Drought also can influence a variety of other natural hazards and processes, such as wildfire, rapid erosion, and invasive species.

What is the Department doing to understand and reduce the full spectrum of drought-related risks on federal lands and adjacent properties?

Drought is resulting in interest in identifying flexibility in the operations of federal reservoirs and in federal programs. How do you see the Department of Interior using its existing authorities to better prepare for and manage drought?

Response: As a Westerner, I am aware of the impacts of drought, and I am committed to ensuring that the Department continues to utilize all available tools when addressing drought. It is an issue that requires adaptive land management and thoughtful science-based approaches. While I am not yet familiar with the specific ongoing efforts within the Department related to drought, if confirmed for this position, I look forward to tapping the available scientific resources of the Department of the Interior and other federal agencies to better understand, prepare for, and manage drought impacts.

#### **Questions from Senator Murkowski**

35. There are several outstanding storage project feasibility studies that were authorized under CALFED (e.g., raising Shasta Dam, Temperance Flats, Sites Reservoir).

If these projects are found feasible, would you support authorization for their construction?

What are your views on construction of new dams in the West, generally?

Response: I am aware that the Department of the Interior has a long history of working to address the water supply needs of California. It is my understanding that the Department has worked with other federal, state, tribal and local agencies to study ways to increase water storage in California. Should I be confirmed, I commit to work with the Bureau of Reclamation to evaluate new surface storage, along with a full array of options designed to provide greater reliability and sustainability, so long as these projects are deemed technically and economically feasible and are developed consistent with applicable law and policy.

## Questions from Senator Murkowski

36. Bureau of Reclamation (Reclamation) has hundreds of facilities, many of which have outlived their original engineering lifespan.

How would you address the problem of aging infrastructure?

What priority would it take in your administration, given all the other competing priorities and budget constraints?

Response: I recognize that many facilities owned and operated by the Bureau of Reclamation are aging. It is essential that Reclamation maintain and improve its existing infrastructure in order to ensure system reliability and safety and sustained water conservation. I appreciate that aggressive action is required to address future water supply challenges and, if confirmed, I look forward to working with the Bureau of Reclamation on creative approaches for developing financing alternatives to address the aging infrastructure needs of Bureau of Reclamation customers.

## **Questions from Senator Murkowski**

37. Congress has recently considered legislation related to Reclamation's Lease of Power Privilege Program (i.e., the process by which Reclamation awards contractual rights to a non-federal entity to use a Reclamation Facility for electric power generation).

Please provide updated information on Reclamation's Lease of Power Privilege Program.

How many Formal Requests for Lease of Power Privilege have been received by Reclamation since the latest directive and standard for this process was issued?

Where have these requests been located?

Response: I understand that Reclamation has worked with the hydropower industry and other stakeholders to improve this process. I have been advised that Reclamation has not had any formal requests for new leases since the revised directive and standard was issued in September.

## **Questions from Senator Murkowski**

38. Reclamation, with the Colorado River basin states and in collaboration with tribes and other stakeholders, produced the Colorado River Basin Water Supply & Demand Study in December 2012.

Given the current drought conditions and rising water demands by the energy sector, what actions, if any, identified in the report do you see as priorities for the Department of the Interior?

Response: There is no silver bullet to solving the imbalance between the demand for water and the supply in the Colorado River Basin. It is going to take diligent planning and collaboration from all stakeholders to identify and move forward with practical solutions. If confirmed, I look forward to working with Congress and Basin stakeholders, and using the Colorado River Basin Study, to explore actions we can take toward a sustainable water future.

#### **Questions from Senator Murkowski**

39. Ten years ago the Department of the Interior produced a diagram showing the potential water supply conflict hotspots.

What did DOI learn in the last 10 years about how to successfully and costeffectively manage these conflicts?

Today's map could potentially have even more areas identified. What is going to be the DOI strategy to address both emerging and persistent water hot spots?

Are there plans for undertaking basin studies in areas of emerging water conflicts?

Response: While I am not familiar with the diagram produced ten years ago, I understand that the Department has been working hard to address potential water supply conflict hotspots. For example, the Department has been working cooperatively with the Colorado River Basin states on many issues in that stressed watershed. More generally, I understand that the WaterSMART Basin Studies Program provides for collaborative planning to understand the water supply and demand imbalances in a watershed and to identify approaches to address water shortages. And, of course, I have been impressed with the progress that the Administration has made, working with Congress, in resolving a number of major, long-standing cases involving water rights of American Indian tribes and their non-Indian neighbors. I will look forward to continuing to find collaborative ways to successfully and cost-effectively manage water supply conflicts.

## **Questions from Senator Murkowski**

40. In 2003, the GAO released the results of it survey of U.S. states on water supply issues. GAO found that 26 states anticipate water shortages in the next 10 years. The states told GAO that the federal actions that would be most helpful were: (1) financial assistance to increase storage and distribution capacity; (2) water data from more locations; and (3) more flexibility in complying with or administering federal environmental laws; (4) better coordinated federal participation in water-management arrangements; and (5) more consultation with states on federal or tribal use of water rights. In 2012 at its worst more than 80% of the United States was in drought.

What has DOI done in the last 10 years to address the states' request for assistance, and what is the DOI agenda for addressing the states' request in the next 10 years while remaining sensitive to the current federal fiscal budget constraints?

In particular, what actions can the Department of the Interior do to promote state-level actions to promote more efficient use of water and drought preparedness?

Response: I understand the importance of water supply issues to the states, local communities and tribes, and I am committed to working with them on these issues. I have been advised that Interior's WaterSMART Program provides federal leadership and resources to promote the more efficient use of water and drought preparedness. If confirmed, I am committed to continuing these efforts.

## **Questions from Senator Murkowski**

41. What do you see as the role of the Department of the Interior in programs to augment water supplies, such as research and projects related to water reuse, desalination, water efficiency, water banking?

Response: The Department of the Interior, through the Bureau of Reclamation, aims to promote certainty, sustainability, and resiliency for those who use and rely on water resources in the West. I am told that Reclamation's mission has expanded since its founding more than a century ago to reflect the complexities of water resource development. Aside from fulfilling water delivery obligations, Reclamation places great emphasis on water efficiency and conservation, fish and wildlife conservation, water recycling and reuse, desalination and water banking, in order to address the competing needs for the nation's limited water resources. If confirmed, I also plan to rely on the U.S. Geological Survey, the nation's largest provider of water information, to provide nationally consistent data to guide these efforts.

#### **Questions from Senator Murkowski**

42. In recent years, Reclamation's expenditures under general or "programmatic" authorities (i.e., expenditures not authorized at the project level) have accounted for 20-30% of Reclamation's Water & Related Resources account. In many cases, Reclamation cites multiple authorities for these expenditures.

What are the opportunities for Congress to streamline Reclamation's authorities?

Are there areas where Reclamation currently cites multiple authorities where a single, consolidated authority would be more efficient and/or transparent?

Response: It is my understanding that Congress has traditionally enacted specific authorities for specific Reclamation projects and programs in lieu of an organic act, depending on project beneficiaries, water rights, cost shares, grants, etc. However, some programs are authorized under an umbrella authority like the SECURE Water Act. I will work with Reclamation to further evaluate this issue if I am confirmed.

## **Questions from Senator Murkowski**

43. Reclamation regularly cites a construction backlog but has provided limited information on it.

What is the total backlog (in dollars) of authorized but not constructed Reclamation projects?

If this figure is not available, why is that the case?

If it is available, please provide any relevant backup information with the response, including project-level data.

What portion of the aforementioned authorized but not constructed backlog figure does Reclamation attribute to "inactive" projects?

If such a figure is available, please clarify how Reclamation defines "inactive."

Response: I understand that the Bureau of Reclamation is challenged to address all of the demands for authorized projects, water settlements, and conservation. I am not familiar with the specifics of projects that have been authorized but not constructed, but I understand their importance to their communities and their constituents. If confirmed, I will work to better understand this issue.

## **Questions from Senator Murkowski**

44. The U.S. Drought Monitor is becoming a popular and useful tool for displaying current drought conditions across the United States. Currently, the Drought Monitor is better at predicting the continuation of drought than it is at identifying that a drought is developing. Predicting the onset of drought can be particularly helpful for private individuals and public entities making water-dependent investments and decisions.

What are your plans for ensuring that Interior agencies are collecting, analyzing, and communicating accurate drought-related information, such as stream flow data, so that the Drought Monitor is accurate and useful to its many users?

Are there efforts within the Department of the Interior to target its research and data efforts to improve the Drought Monitor's ability to predict drought onset?

Response: Drought is a serious issue facing the Department of the Interior and other state, local and Federal land managers. It is an issue that requires collaboration to find solutions, adaptive land management and thoughtful science-based approaches. While I am not familiar with the specific efforts ongoing within the Department related to the U.S. Drought Monitor, which is primarily within the purview of NOAA and the Department of Agriculture, I understand that information from DOI bureaus, such as from USGS's streamgages, is critical to drought monitoring. If confirmed for this position, I look forward to tapping the vast scientific resources of the Department and working with other federal agencies to cooperate to better understand, prepare for and manage drought.

# **Questions from Senator Murkowski**

45. When droughts strike the United States, especially multi-year droughts, farmers and ranchers often rely on groundwater supplies to make up for the diminished supplies of surface water.

What is Interior doing, and what does the Department plan to do, to assess the effects of multiyear drought on the nation's groundwater supplies?

Response: I understand that USGS provides information about the Nation's groundwater resources and is developing a nationwide groundwater monitoring network to help guide decisions regarding this valuable resource. If confirmed, I look forward to learning more about this important issue and the steps being taken to address it.

## **Questions from Senator Murkowski**

46. NASA recently launched a new Landsat satellite into orbit, and the U.S. Geological Survey will be operating it shortly.

What are Interior's plans for using data collected by the new satellite to assist the nation in preparing for and responding to drought?

If Landsat 8 is an important tool in assessing the nation's natural resources and in assessing stress caused by drought, does Interior plan to continue the Landsat program after Landsat 8?

If so, what will the Department do to plan for the next Landsat and what are its expected costs to build and operate?

Response: I understand that USGS makes all Landsat data freely available to all users. I also understand that many governmental entities, a number of states and other stakeholders use Landsat data to monitor and manage water use. I know that the Department relies on the Landsat program for a variety of natural resource management needs. If confirmed, I am committed to working closely with the other federal agencies, Congress and other stakeholders to plan for a sustained Landsat program.

## **Questions from Senator Murkowski**

47. When droughts occur they are always compared to droughts that occurred previously in terms of their severity, their costs, and their impacts to the nation's resources.

What programs and activities are ongoing and what is Interior planning to do to help establish criteria to compare future droughts against past droughts, so that Congress can assess whether federal drought mitigation programs are successful or not?

Response: It is my understanding that the Department's drought activities build upon lessons learned from prior droughts and utilize expertise developed from over 100 years of standardized monitoring and other efforts in this area. It is my understanding that the Department's water conservation priorities include building on the ongoing WaterSMART Program's activities focused on conservation and reuse of water.

## **Questions from Senator Murkowski**

48. More than twenty years ago, a program was proposed to reuse and augment water supplies in the western United States. The program was subsequently authorized by Congress in Title XVI of the 1992 Omnibus Reclamation Projects Authorization and Adjustment Act (P.L. 102-575).

In financial terms, what has been the success of the Title XVI program? (What bang for the buck?)

What has been the range of costs for water produced under the Title XVI program? (i.e, total cost per acre-foot? Cost per acre-foot for federal investment?)

What success has Reclamation had in reducing the backlog of authorized projects in recent years?

Are the recent program criteria improving the efficiency of the program? Is there a need to review the effectiveness of the selection criteria?

It was projected that another 230 thousand acre-feet would be produced under the WaterSMART program by the end of 2013. How much of this was to be done under the Title XVI program?

Has progress on Title XVI since the overview report was written met expectations?

Does Reclamation expect to reach this goal by the end of this year?

What have we learned from 20 years of experience with this program? Should it be replicated? Extended nationwide? Phased out? Is it duplicative?

Response: If confirmed, I intend to continue the Department of the Interior's support for the Title XVI Program. Title XVI is a key component of the Department's efforts to address the serious water challenges facing the West. Water reuse and water conservation are vital to any attempt to meet increased demands for water and energy in the face of growing populations, environmental requirements, and the potential for decreased supplies due to drought and climate change.

## **Questions from Senator Murkowski**

49. Former Commissioner of Reclamation, John W. Keys, noted that wastewater represented the last untapped river, or water supply.

Do you agree with this statement?

If so, what would you do to promote capture of this resource?

Response: Identifying and investigating opportunities to reclaim and reuse wastewater and naturally impaired ground and surface water is a valuable tool to stretch limited water supplies. I understand that through the Department's Title XVI program, reclaimed water can be used for a variety of purposes such as environmental restoration, fish and wildlife, groundwater recharge, municipal, domestic, industrial, agricultural, power generation, or recreation. Water reuse is an essential tool in stretching our limited water supplies. If confirmed, I will look into opportunities to use this as a tool for additional water conservation.

## **Questions from Senator Murkowski**

## 50. What river basin studies are underway and what is their status?

What priorities would you have for these studies?

What would you propose happen next with the river basin studies? For example: What is to be done with the information gathered? Should DOI make recommendations to the Congress based on these studies? What administrative actions do you see coming out of these studies?

Response: I understand that since the program was initiated in 2009, a total of 17 Basin Studies have been selected for funding, and three studies have been completed (Colorado, Yakima and Milk River). Four more studies are expected to be completed by the end of 2013. In general, each study takes 2-3 years to complete.

If I am confirmed, basin studies will continue to be a priority because they bring together basin stakeholders to proactively build collaborative solutions to imbalances between water supply and demand. I would envision that the Department will continue to take a strong role in working with its partners to collaboratively develop basin-scale solutions based on a rigorous analysis of options and sound science.

## **Questions from Senator Murkowski**

#### 51. What is the status of the Water Census?

What progress has been made on developing tools for estimating water consumption rates?

Has DOI received feedback from states and localities re: the usefulness of new tools for projecting stream flow and water use and evaporation?

What direction do you see this program element taking?

What is the priority for this program given the uncertainty in fiscal resources and vis-a-vis other competing programs?

Response: Those of us in the West, in particular, know the value of water and also know the value of an accurate accounting of water use and water flows. I am not familiar with the specifics of progress of the USGS Water Census, but I believe that this program assesses water availability and use and is an essential step in understanding and managing this vital natural resource. I am committed to relying on the sound science developed by USGS through the Water Census as we make resource decisions. If confirmed, I will evaluate the priority and resources for this program.

## **Questions from Senator Murkowski**

# 52. Please provide an update of the Administration's involvement in the Bay Delta Conservation Plan.

Response: I am aware that the Administration strongly supports efforts to provide a more reliable means of transporting water through California's Bay Delta while, at the same time, meeting the State's "co-equal" goal of protecting, restoring, and enhancing threatened and endangered species and the overall quality of the Bay-Delta environment. I understand that the status quo in the Bay Delta is unsustainable. The Department, working in tandem with other federal agencies, is partnering with the State of California to develop the Bay Delta Conservation Plan as a workable solution for water providers, farmers, conservation interests, and the surrounding communities.

## **Questions from Senator Murkowski**

53. Several parties to the Klamath Basin Restoration Agreements have recently withdrawn their support for the agreements.

What is the Administration's current position on the agreements?

**Under what circumstances would the Administration reevaluate its position?** 

Response: It is my understanding that the Klamath Agreements represent an opportunity to restore the basin and move past the ongoing crises driven by water scarcity in this over-allocated basin. I understand that these agreements were developed by those who live, work, and fish in the basin and have been the most affected by water shortages, fish die-offs, and fishery restrictions. I have been advised that all parties to the restoration agreement agreed to extend it through 2014, and that since that time, only one party, Klamath County, has sought to withdraw from the agreements. I am also aware that while the Department has evaluated a broad range of alternatives, it remains open to exploring other options.

#### **Questions from Senator Murkowski**

54. What is your overall view of the need for water desalination (both seawater and brackish water) in the U.S.?

What are the current and projected capacities of seawater and brackish water desalination operations in the U.S. by end user types (e.g., municipal, industrial, agricultural, and others)?

Is there a need to expand desalination activities in the U.S. given recent droughts and on-going water shortages around the country, especially in the southwest states?

If yes, how would you meet these needs?

What federal resources are allocated to assist and expand on desalination activities around the country? Please be specific on type of activities and locations.

What coordination has DOI been conducting with other agencies (federal and state) in planning and carrying out desalination activities?

What technologies are being used for seawater and brackish water desalination operations in the U.S., and are these technologies considered state of the art or "best practice" in your opinion?

Does DOI maintain an active database on desalination operations?

What is the current status of federally-funded R&D activities in desalination technologies, and do you have knowledge of other similar state and locally funded activities?

Response: I am aware that the Bureau of Reclamation supports water desalination and advanced water treatment research through several programs, including a state-of-the-art facility in Yuma, Arizona, and that as water desalination facilities become more efficient, reliable and less expensive to operate, the Department is well positioned to support these projects in order to facilitate the identification and use of additional sources of potable water. I understand that water desalination is not a panacea to address the nation's growing water needs, but it is a valuable tool that is available to many areas of the country that lack alternatives. If confirmed, I will ensure coordination with other agencies as part of the Administration's overall efforts to deal with this and related issues.

#### **Questions from Senator Murkowski**

55. Due to increasing receipts and flat/declining appropriations, the Reclamation Fund has a growing surplus. According to the FY2013 Budget, as of the beginning of FY2013, the Reclamation Fund was expected to have a balance of approximately \$10.7 billion.

Does Reclamation or the Administration have a position on potential uses of surplus balances in the Reclamation Fund?

Would you support use of future surplus balances of the Reclamation Fund for other water storage?

Do you support use of these funds on specific project types or in specific geographic areas?

Please provide an updated balance of the Reclamation Fund.

Assuming current levels of appropriations and receipts, what would be the expected balance of the Reclamation Fund in the year 2020? 2030?

Please provide a state-by-state breakdown of the receipts from mineral royalties going to the Reclamation Fund over each of the last five fiscal years.

Response: While I am not currently at the Department and cannot address these specific issues, if confirmed I look forward to learning more about the Reclamation Fund. I have forwarded to the Office of Natural Resources Revenue your request for a state-by-state breakdown of the receipts from mineral royalties going to the Reclamation Fund over the last five fiscal years.

#### **Questions from Senator Murkowski**

56. Under Title X of P.L. 111-11, the Reclamation Indian Water Settlements Fund is to receive \$1.2 billion in mandatory appropriations from FY2020-FY2029, and is to use these funds on a number of priority Indian water settlement projects. The Cobell Settlement (P.L. 111-291) provided additional mandatory funding over the FY2011-FY2016 period for several of the settlements originally prioritized for funding P.L. 111-11. Additionally, several of the water settlement projects have also received discretionary funding.

Please provide an update, including any relevant backup information, on the projects expected to receive priority funding from the Reclamation Water Settlements Fund.

What is DOI's plan for how it would utilize funding in the Reclamation Water Settlements fund if it were not required for the projects mentioned in P.L. 111-11?

Does the mandatory funding for individual settlements in P.L. 111-291 increase the likelihood that some of the projects originally prioritized for funding under P.L. 111-11 will not require their full mandatory funding allocations?

If so, how much of this "surplus" funding may be available based on current expected funding levels?

Response: I am told that adequate and timely funding for Indian water rights settlements has been and continues to be an ongoing challenge for the Department.

I have been informed that at this time, projects clearly anticipated to receive PL 111-11 funds would include the Navajo-Gallup Pipeline project; the Aamodt Regional water supply project; and the Crow project. PL 111-291 provided partial funding for White Mountain Apache, Taos Pueblo, the Aamodt settlement and the Crow projects. There are other settlements contemplated that could be eligible for Reclamation Water Settlements Fund funding.

If confirmed, I will be reviewing the details of settlements to understand the funding and use of the fund.

## **Questions from Senator Murkowski**

57. Congress has recently considered legislation related to Reclamation's Lease of Power Privilege Program, the process by which Reclamation awards contractual rights to a non-federal entity to use a Reclamation Facility for electric power generation. Please provide updated information on Reclamation's Lease of Power Privilege Program.

How many Formal Requests for Lease of Power Privilege have been received by Reclamation since the latest directive and standard for this process was issued?

# Where have these requests been located?

Response: I understand that Reclamation has worked with the hydropower industry and other stakeholders to improve the Lease of Power Privilege process. I have been advised that Reclamation has not had any formal requests for new leases since the revised directive and standard was issued in September, 2012. However, I am told that Reclamation has had several informal discussions on several sites in Colorado where developers are in the beginning stages of expressing interest.

#### **Questions from Senator Murkowski**

58. Recreational shooting is among the most beneficial of the multiple-uses of BLM public lands. In addition to benefitting local economies, recreational shooting accounts for the majority of the revenue generated for conservation efforts through Pittman-Robertson excise taxes. For these reasons, it is concerning that BLM has recently prohibited recreational shooting in a number of areas it manages.

As Secretary, what actions would you take to ensure the availability of enhanced and expanded shooting opportunities on BLM lands?

Efforts to ban or restrict the use of traditional ammunition and tackle containing lead components are underway across the country. In the vast majority of cases, there is little or no credible scientific information pointing to beneficial impacts to wildlife that would result from the bans. Bans on traditional ammunition exponentially increase the price of hunting, fishing and shooting which results in the loss of jobs, less hunters and anglers and declines in conservation funding.

What is your position on the use of traditional ammunition and tackle (containing lead) for hunting, angling and recreational shooting on federal lands?

Response: I know that these activities are a critical part of many Americans' family traditions and heritage. If confirmed, I will strongly support the goal of promoting opportunities for outdoor recreation, including hunting and recreational shooting, on our public lands. It is my understanding that over 95 percent of the BLM's 245 million acres of public land are already open to recreational shooting, and that, on public lands managed by the BLM, hunting is allowed virtually everywhere the individual states allow it. If confirmed for this position, I look forward to using my experience to convene people from a variety of viewpoints and recreational interests to find common ground in the balance of public safety, resource management, and multiple uses of public lands.

## **Questions from Senator Murkowski**

59. As Secretary of the Interior, you will be charged with ensuring the Department's implementation and compliance with the Endangered Species Act.

Will you commit that, during your tenure at the Department, you will direct and ensure that the U.S. Fish and Wildlife Service (FWS) actively engages and cooperates with State and local governments, private citizens and businesses on Endangered Species Act (ESA) decisions that will affect them?

Response: As I described in my confirmation hearing, I want to better understand the issues and to make implementation of ESA less complex, less contentious, and more effective. If confirmed, I commit to working closely with members of this Committee and stakeholders to find common sense ways for the ESA to work for landowners while ensuring that ESA listing decisions are made based on the best available science and that statutory and regulatory standards are met.

## **Questions from Senator Murkowski**

60. President Obama has recognized the need to streamline federal regulations and permitting programs. The ESA Section 7 consultations process has been criticized as being too cumbersome with unenforceable deadlines and can result in significant delays for projects that can otherwise provide needed jobs to meet our nation's infrastructure needs.

Will you commit to ensure that USFWS works with State and local governments, businesses, individuals and all organizations to identify ways to improve and streamline the ESA Section 7 consultation process?

Will you commit that the Department will end its practice of closed-door settlements between environmental plaintiffs on ESA listing matters?

Will you fully consider proposals (including regulatory or legislative efforts) that ensure that parties do not use the judicial system to usurp the effective administration of the ESA, including improvements to the management and deadlines for listing and critical habitat determinations under the ESA?

Response: As I noted above, I commit to working closely with members of this Committee and stakeholders to find common sense ways for the ESA to work for landowners while ensuring that ESA listing decisions are made based on the best available science and that statutory and regulatory standards are met. As a general matter, I am sensitive to the concerns of farmers, ranchers, industry, private landowners and other stakeholders with regard to proposed ESA decisions. I believe that in order to understand the issues, appreciate their complexities and find common ground, it is key to bring multiple stakeholders to the table to work together. If confirmed, I commit to bringing that kind of approach to the Department.

## **Questions from Senator Murkowski**

61. Numerous courts have determined that recovery plans for endangered and threatened species are nonbinding guidance—namely, that they do not impose requirements on federal agencies. Fund for Animals v. Rice, 863 F.3d. 535 (11<sup>th</sup> Cir. 1996); Oregon Natural Resources Council v. Turner, 863 F.Supp. 1277 (D. Or. 1994); Defenders of Wildlife v. Lujan, 792 F.Supp. 834 (D.D.C. 1992) National Wildlife Federation v. National Park Service, 669 F.Supp. 384 (D. Wyo. 1987).

How will you ensure that your Department's implementation of the ESA continues to implement recovery plans as guidance only and does not seek to impose recovery plan measures as mandatory actions through such measures as reasonable and prudent alternatives under a section 7 biological opinion or as required terms in the development of a habitat conservation plan?

Response: My understanding is that because a recovery plan is nonbinding guidance, it cannot be used to impose requirements on federal agencies or direct federal agencies to take actions. If confirmed, I will ensure that recovery plans will be used by FWS as prescribed by the ESA.

## **Questions from Senator Murkowski**

62. The purpose of the Endangered Species Act is to protect and conserve endangered and threatened species. Certain environmental groups continue to attempt to use the ESA to pursue and require the reduction of greenhouse gas emissions.

How will you ensure that, consistent with your obligation to carry out the purposes of the ESA, the Department of the Interior does not allow parties to use the ESA as a back-door mechanism to force the debate or choice of federal statutory or regulatory actions regarding responses to climate change or any regulation of greenhouse gas emissions?

Response: This Administration has made it clear that it does not consider the ESA to be an appropriate tool to regulate greenhouse gas emissions. I share this position.

## **Questions from Senator Murkowski**

63. The Department of Interior has an "environmental justice" policy that requires the Department to manage resources in a "manner that is sustainable, equitable, accessible, and inclusive of all populations". Alaska has areas with very high unemployment rates, Aleutians East Borough is 28.6%, Hoonah-Angoon is 22.7%, Wade Hampton is 18.9% with many more residents not even counted in the rate because they have given up actively seeking work. These same areas often have very high fuel and food costs and no road access. Where a decision is controlled by Interior, if that opportunity is taken away, it has impacts. Also, rural boroughs, equivalent of counties, may receive the bulk of their property taxes for schools or other uses from resource development projects. The opportunity for these jobs for a family may only come around once in a generation.

Do you understand that high paying jobs tied to development of natural resources in Alaska and shift work like 2 weeks on and 2 weeks off at the Red Dog mine allows Alaskan rural residents, often Alaska natives, to survive where they live and follow their traditional lifestyle?

Response: As I mentioned when we met in your office, my experiences working as a natural resources banker for Alaskan interests have given me an appreciation for the uniqueness of life in Alaska. I appreciate that the economic conditions experienced by Alaskans are unique in many ways.

## **Questions from Senator Murkowski**

64. Would you agree being allowed to earn a good living, raise a family, and stay in your traditional village area and live a subsistence lifestyle is a form of environmental justice?

Would you pledge to consider health and life impacts on Alaskans and their communities from <u>not</u> developing resources and <u>not</u> creating jobs in your decision making?

Response: I appreciate that the economic conditions experienced by Alaskans are unique in many ways, and I commit not to lose sight of that reality if confirmed as Secretary.

### **Questions from Senator Murkowski**

65. Currently the Alaska Regional Director's position is open at the Bureau of Indian Affairs. The agency has recently circulated two candidates for comment by Alaska tribes. Both of the candidates are not from Alaska or from the Alaska Native community, although one of the two has served in Alaska as a forester and an inventory specialist at the BIA.

What is your general policy regarding appointments for Interior agency leadership personnel?

What will your appointment or pre-appointment policy regarding recruiting and vetting agency officials before affected user groups before hiring or promotion?

Response: I plan to bring energy and commitment to the Department of the Interior consistent with the environment I supported at REI and in other leadership roles. If confirmed, I will seek candidates for leadership positions that understand the needs and interests of the groups they serve as well as bring an understanding of agency policies and programs where possible.

## **Questions from Senator Murkowski**

66. One of the challenges with renewable electricity, particularly in the West, is the need to build electric transmission lines on federal lands in order to link areas with abundant resources to areas of high demand.

What are your thoughts on siting and building transmission generally?

Are there anything specific federal lands on which you plan to promote to build more interstate transmission lines?

What is the status of Secretary Salazar's selected high priority transmission lines? Have any of these lines been completed? If not, what is the timeframe for completion?

What roadblocks, if any, have the Department faced? What roadblocks, if any, does the Department currently face?

One common criticism is that the BLM districts often have different requirements – even if the districts are located within the same state. Is this accurate?

If so, why aren't BLM's requirements for transmission lines across federal lands harmonized and what is being done to remedy duplicative or inconsistent requirements for the same transmission line among different BLM districts?

Response: As I stated during the hearing, I support the President's "all-of-the-above" energy strategy, and that includes continued, significant emphasis on building transmission lines to support energy development. If confirmed, I will support the appropriate siting and building of transmission lines on federal lands while balancing the need for additional transmission capacity with other uses of federal lands. I understand that under Secretary Salazar's leadership, the Department of the Interior and the BLM have prioritized processing right-of-way applications for transmission projects to support sound energy development. While I do not know the current status of each project, if confirmed, I look forward to continuing this emphasis on needed transmission projects that promote our nation's energy development. I am also aware of the increasing complexity of new transmission projects given the many existing uses and values on federal, state, tribal and private lands and commit to using sound science to guide these decisions. If confirmed, I look forward to working with Congress and stakeholders to develop common-sense solutions to these complex challenges.

## **Questions from Senator Murkowski**

67. We still do not have any off-shore wind electricity production in this country even though the Cape Wind project has been under development for over a decade.

What is your position on the Cape Wind project?

Do you support expedited judicial review for offshore renewable projects that have been approved by DOI? Please explain.

Response: Offshore wind is an important component of the Administration's all-of-the-above energy strategy. I am told by the Bureau of Ocean Energy Management that the Department has granted Cape Wind's developer all of the approvals it needs to begin construction, and Cape Wind has power purchase agreements for most of its power generation. If confirmed, I would ensure that the decisions the Department makes with regard to wind power development, as with any offshore energy development, are based on sound science, and that we continue intensive stakeholder engagement with other federal agencies, states and local communities, the offshore wind industry, tribes, the maritime and fishing industries, environmental groups and others that is designed to address and minimize conflicts early in the process and minimizes the risk of judicial challenges.

## **Questions from Senator Murkowski**

68. Under Section 1110(b) of ANILCA, the Secretary of the Interior is required to give the owner of any lands effectively surrounded by one or more conservation system units (CSUs), "such rights as may be necessary to assure adequate and feasible access for economic and other purposes to the concerned land" (16 U.S.C.§3170(b)). That grant of rights is "subject to reasonable regulations issued by the Secretary to protect natural and other values of such lands." (Id). ANILCA's implementing regulations define "adequate and feasible access" to mean "a route and method of access that is shown to be reasonably necessary and economically practicable but not necessarily the least costly alternative for achieving the use and development by the applicant on the applicant's nonfederal land or occupancy interest" (43 C.F.R.§36.10(a)(1)).

The regulations go on to explain when an agency can deny or modify a route or means of access across a CSU proposed by an applicant. Under these regulations, an agency "shall specify in a right-of-way permit the route(s) and method(s) of access across the area(s) desired by the applicant, unless" the agency makes one of four specified determinations (43 C.F.R.§36.10(e)(1)):

- i The route or method of access would cause significant adverse impacts on natural or other values of the area and adequate and feasible access otherwise exists: or
- ii The route or method of access would jeopardize public health and safety and adequate and feasible access otherwise exists; or
- The route or method is inconsistent with the management plan(s) for the area or purposes for which the area was established and adequate and feasible access otherwise exists; or
- iv The method is unnecessary to accomplish the applicant's land use objective.

The U.S. Fish and Wildlife Service (USFWS) recently issued a Draft Environmental Impact Statement (DEIS) for the Shadura Natural Gas Development Project. This project is located on ANILCA lands owned by one of the ANCSA Regional Corporations. Based upon certain statements made in the DEIS, it seems the USFWS has misinterpreted its limited authority under Section 1110(b) of ANILCA and the agency's regulations at 43 C.F.R.§36.10 to reject an applicant's proposed

access route in favor of a different alternative. In the DEIS, the USFWS represents that its responsibility is to "decide on the best alternative to access natural gas leases beneath the Refuge and what stipulations will be required." This statement fundamentally misrepresents the USFWS's responsibility under ANILCA and its implementing regulations.

The Shadura Natural Gas Development Project is just one of many potential economic development projects located on ANILCA lands that require access across CSUs.

Will you commit to continue to enforce the laws and regulations as provided under Title XI of ANILCA?

Response: I am not familiar with the specifics of your question. However, should I be confirmed, I commit to working with my colleagues in the Administration to ensure that all laws and regulations that fall under my purview are adhered to, including ANILCA. I look forward to working with you to examine and better understand this issue to appropriately address your concerns.

#### **Questions from Senator Murkowski**

69. All federal decisions regarding energy exploration and production on the OCS must be made in consultation with affected states. However, in recent years, the federal government has taken significant actions affecting OCS energy development with little consultation with the states. One of the core missions of the OCS Governors Coalition is to promote a constructive dialogue with federal policy makers on decisions affecting offshore development. Yet, prior to release of the proposed Final Outer Continental Shelf Oil and Natural Gas Leasing Program for 2012-2017, the State of Alaska was not consulted on the Department of the Interior's decision to postpone lease sales off Alaska one year from the initial timeframe. Moreover, President Obama canceled Lease Sale 220 off Virginia in December 2010, without sufficient consultation with the Commonwealth of Virginia. The bipartisan leadership in Virginia has clearly indicated multiple times that it supports a leasing program in the Atlantic, and Governor McDonnell has addressed the Administration's concerns about safety and spill containment infrastructure and coordination with military operations in the area.

Understanding the multiple stakeholder conversations that go into planning a leasing program, please discuss the legal and otherwise appropriate role for the input of state governments.

What actions would you take to ensure sufficient and ongoing input from the states?

Response: I strongly support transparent decision-making processes that include coastal states that have a strong interest in safe and responsible offshore energy development. If confirmed, I will work with the Bureau of Ocean Energy Management and others to ensure that the Department actively seeks and considers coastal states' interests as we conduct the balancing of the full range of criteria that underlies leasing decisions under the Outer Continental Shelf Lands Act.

#### **Questions from Senator Murkowski**

70. A second priority for the OCS Governors Coalition is the pace of permitting for OCS oil and natural gas operators. Following the temporary deepwater-drilling moratorium in 2010, operators experienced significant delays in plan and permitting approval. Even though operators in the Gulf of Mexico are starting to return to pre-Macondo operation levels, several concerns with the inefficient and inconsistent regulatory regime for offshore operators remain.

What measures can be taken by the Department of the Interior to ensure a more timely and consistent regulatory framework for all operators without sacrificing environmental safety?

The Bureau of Ocean Energy Management is finalizing its evaluation of the impact of seismic activity in the Atlantic, a critical first step in assessing the resource base in the area. Can you please discuss your thoughts on reissuing a lease sale in the Atlantic now and including additional leasing opportunities in the Department's 2017-2022 leasing plan?

Response: I understand that both the Bureau of Safety and Environmental Enforcement and the Bureau of Ocean Energy Management have worked diligently to ensure compliance with the heightened drilling safety and environmental protection standards implemented following the *Deepwater Horizon* oil spill, while also ensuring that the regulatory process is transparent and efficient. I understand, as a business person, the importance to industry of regulatory certainty and clarity. To the extent possible under constrained budgets, if I am confirmed I will work to ensure those bureaus have the resources to efficiently conduct the plan review and permitting process, and that they continue to work with industry to maintain efficient and responsive regulatory processes under the strengthened standards.

I am also told that the existing seismic data for oil and gas resource potential in the Midand South Atlantic is not well understood because it is more than 25 years old and was collected with outdated technology. BOEM is taking action to address this, including finalizing an environmental review that is necessary to support environmentally responsible seismic surveys, working with the Department of Defense, coastal states, and other stakeholders to address complex space-use conflicts, and working to consider long-range planning for the infrastructure that would be necessary to support exploration and development activity in this region. If confirmed, I would ensure that this process moves forward expeditiously.

#### **Questions from Senator Murkowski**

71. Ongoing budget constraints and cuts to the Department of the Interior's budget will undoubtedly affect the ability of federal regulators to develop and execute leasing plans, process permits and plans, and move forward on new programs for renewable offshore energy. At the same time, the Bureau of Ocean Energy Management and the Bureau of Safety and Environmental Enforcement are continuing to institute reform efforts following the restructuring of the Minerals Management Service. Parts of these efforts focus on improving the quality and number of regulators.

How would you mitigate the impact that budget cuts could have on the ability of the Department of the Interior to issue permits and execute environmental studies and leasing programs in a timely manner?

Further, what measures can you institute, as a former business executive, to attract talented and experienced regulators?

Response: I understand the 2013 President's budget included additional resources to enable BOEM and BSEE to implement program improvements in conventional and renewable energy programs, and funding the needed capacity for BOEM and BSEE as independent entities to adequately oversee offshore conventional and renewable energy development. If confirmed, I will work with the bureaus to examine the impacts of operations under the continuing resolution and the sequester, but I understand that severe budget cuts will likely slow the core operations, like review of plans and permits.

As the CEO of a \$2 billion company, ranked by Fortune magazine as one of the best places to work in America, I understand how important it is to find, recruit, train, develop, and keep talented and hard working people. Should I be confirmed as Secretary, I look forward to working with the Administration and the Congress to utilize strategies to provide working conditions that will make the Department of the Interior an attractive place to work.

# **Questions from Senator Murkowski**

72. The Department recently finalized a new land plan for the National Petroleum Reserve-Alaska which officials have said will allow oil and gas pipelines carrying potential Chukchi and Beaufort Sea hydrocarbon discoveries back to the Trans-Alaska Pipeline System, to cross rivers in NPRA that the plan intends to manage similar to River and Scenic Rivers.

As Secretary do you commit to do everything necessary to uphold that commitment, in the event of legal challenges of such pipelines crossing areas that the Department is designating as special areas and issuing special management criteria as part of the land plan?

Response: I support the intent of the plan to allow for the potential construction of pipelines carrying oil or gas from operations in the Chukchi and Beaufort Seas through the NPR-A. I appreciate the important role that Alaska plays in developing our domestic energy resources. If confirmed, I will commit to reviewing this issue further and working with you and members of the Committee.

# **Questions from Senator Murkowski**

73. While major North Slope gas producers have currently suspended actions to build a 48-inch natural gas pipeline through Alaska and Canada to deliver 4 billion cubic feet of gas a day to the Lower 48 states, such a pipeline route if it is reactivated will need to cross about one mile of the Tetlin National Wildlife Refuge. The sponsors have been seeking Department approval of a land exchange to clear the right-of-way for such a pipeline, a land exchange that the U.S. Fish and Wildlife Service recently said it likely will not support.

What is your view of the permitting a pipeline to carry natural gas from Alaska to the continental U.S. to cross the refuge and would you support a right of way permit for such a crossing, or a land exchange that would adjust refuge boundaries to allow a gas line project to proceed?

Response: I am not familiar with this specific request. However, if confirmed, I commit to working with FWS and stakeholders to better understand the issue with the goal of finding reasonable solutions in accordance with applicable laws, regulations, and Administration policy and the best available science.

# **Questions from Senator Murkowski**

74. The State of Alaska for more than a decade has been seeking to claim an expanded portion of the corridor that contains the Trans-Alaska Oil Pipeline has it moves south from Prudhoe Bay to Valdez, Alaska.

As Secretary would you have an opinion on whether to support or the Department oppose an expansion of the state's control over portions of the corridor, especially along northern segments of the 800-mile pipeline, north of Paxson, Alaska toward the Dalton Highway?

Response: As I mentioned in our meeting, I first learned of the complexities of the Trans-Alaska Oil Pipeline in the mid-1970s when I worked on its development. I am not familiar with the specific interests of the State of Alaska with respect to portions of the Trans-Alaska Oil Pipeline corridor north of Paxson, Alaska. However, if confirmed, I commit to working with the State to understand the State's perspective on this matter.

# **Questions from Senator Murkowski**

75. For the budding ocean energy/marine hydrokinetic industry to advance, it will require Department agencies to permit leasing of offshore waters farther than 3 miles from U.S. coasts to permit off-shore platforms for potential current, wave and ocean thermal conversion technology equipment placement.

What will you do to simplifying the current red tape that is complicating permitting decision for this form of renewable energy development to proceed?

Response: I support the President's all-of-the-above energy strategy, and offshore renewable energy is an important part of that plan. Unlike the case of offshore wind, I understand that the jurisdiction for offshore current and wave energy on the OCS is shared – the Department of the Interior and the Federal Energy Regulatory Commission (FERC). I am told that the two agencies have worked well together to create a process for review and approval of such projects and, if confirmed, I will ensure that BOEM continues to work with FERC, industry, the states, and other stakeholders to make this process as efficient, cooperative and transparent as possible.

# **Questions from Senator Risch**

76. Role of States in the Endangered Species Act (ESA). In administering the Act, how will you engage the states as critical partners—not as mere stakeholders—in this process?

Response: I believe that states are important players in preventing the extinction of species, recovering endangered species, and keeping other species off the threatened and endangered list. As a nominee, I have learned of some impressive and successful partnerships with states in recovering listed species and preventing the need to list species. If confirmed, I will make sure we continue to engage states early and often with regard to administering the ESA.

# **Questions from Senator Risch**

77. Success in the ESA. How do you define success under the Act? Does the amount of species listed constitute success or is success achieved when a common sense plan is developed that precludes the need to list while also maintaining predictable levels of land use?

Response: I believe the record shows that the ESA has saved hundreds of species from extinction and has promoted a more sustainable management of our nation's vital natural resources. I am aware that the Department and the FWS have worked to develop policies and pursue actions like voluntary conservation agreements that serve to preclude the need to list or that facilitate recovery and provide landowners and businesses welcome predictability. If confirmed, I commit to implementing the law based on the best available science, with a goal of working with land managers to prevent the need for listing through thoughtful advance planning and action.

#### **Questions from Senator Risch**

78. Application of NEPA to Indian Lands. One barrier to reservation employment and economic development is the application of the National Environmental Policy Act (NEPA) to Indian lands. Its application to Indian reservations raises some concerns. Indian reservations are actual homes to communities of American Indians: they are not preserves. The application of NEPA to Indian lands imposes significant costs and regulatory burdens that have served to all but stifle housing and infrastructure development, energy development, and business development on Indian lands. Can you please share with the Committee your thoughts on NEPA's obstruction to economic and infrastructure development on Indian lands?

Response: NEPA requires disclosure of the environmental impacts of certain federal actions, including certain activities that take place on Indian lands, such as housing and economic development activities and energy development activities that require federal agency approval. I understand that the recently enacted HEARTH Act and the Department's leasing regulations will make energy development and other economic activity on tribal lands more efficient. If confirmed, I look forward to identifying potential efficiencies to facilitate economic development on Indian lands.

# **Questions from Senator Risch**

79. Multiple Use. The Department of Interior manages lands for a number of different purposes. Many of these lands are managed for particular dedicated purposes, such as national parks. Others are managed for multiple use. Please describe your understanding of the term "multiple use" and how this understanding will guide your administration of the Department should you be confirmed as Secretary?

Response: I understand that the term "multiple use" is defined in the Federal Land Policy and Management Act. I mentioned at my confirmation hearing that I believe we must take a balanced approach to determining the multiple uses of our public lands. Throughout my business career my approach has been to bring people who have different interests in an issue together to help them work out those differences. With regard to the use of public lands, regardless of whether it is hunters or anglers, mountain bikers, OHVers, oil and gas development companies or others, it is important that different parties work together to find common ground. If confirmed as Secretary, I commit to bringing that attitude and approach to the Department of the Interior.

# **Questions from Senator Risch**

80. Collaborative Conservation. Myself, along with Senator Crapo, would like to know more about your philosophy as it relates to collaborative problem-solving at the Department of the Interior and specifically in the Bureau of Land Management. The Idaho Office of the Bureau of Land Management is at minimum slowing down, and perhaps seeking to eliminate, funding for the Tribal Cultural Resources Protection Program, which is a key element of the Owyhee Initiative (Public Law 111-11). This program is of extraordinary importance to the Shoshone-Paiute Tribes of southwestern Idaho. Can I have your assurance that you will review this important funding mechanism and get back to me as soon as possible with regard to how the Department can assure resources continue to make it to this critical program?

Response: If confirmed, I will become familiar with this program, and I will be happy to work with you, Senator Crapo, and the members of this Committee.

#### **Questions from Senator Risch**

81. Scientific Review. The Owyhee Initiative (Public Law 111-11), among many other features, has commenced a "science review" process wherein range management experts review any given allotment and make specific science-based recommendations on the management regime for that specific allotment. However, the Idaho Office of the Bureau of Land Management, in response to a decade-old lawsuit, continues to recommend management plans that clearly conflict with the best available science as determined by the "science review" process. Senator Crapo and I would like to know what is your view of the role of the external experts offering their input for science-based management plans?

Response: Although I am not familiar with this specific issue, I understand that the Department of the Interior and the BLM are often faced with complex multiple-use issues when developing management plans. Throughout my career as a business person, my general approach has been to bring different parties together to address complex problems. If I am confirmed, I will also bring that attitude and approach to the job and will work to ensure that decisions are made using the best available science, including listening to external experts.

#### **Questions from Senator Manchin**

#### **82.**

- In West Virginia, the Land and Water Conservation Fund (LWCF) has helped maintain and expand access to some of our State's natural treasures for the benefit of all.
- Access projects funded by LWCF, in places like the Monongahela National Forest, Canaan Valley, and the Gauley River, not only keep public lands public for sportsmen, but also promote West Virginia's thriving and growing outdoor recreation economy—an economy that supports 81,600 direct jobs and contributes about \$9.6 billion annually to my State's economy.
- I have been a supporter of the LWCF because it is an important program that ensures that residents and visitors are able to continue to hunt, fish, hike, and participate in other outdoor activities in West Virginia.
- If confirmed as Secretary, what will you do to ensure that sportsmen's access projects, though sometimes small, are priorities for LWCF funding?

Response: As a former petroleum engineer, CEO and outdoor enthusiast, I recognize the value of being a good steward of our natural resources and its intrinsic connection to job creation and economic progress. I also understand the importance of the Land and Water Conservation Fund. Conservation of our natural resources, both wildlife and the protection of important lands, and our outdoor heritage, including hunting and fishing, remains essential to Americans' quality of life and to our economy. As I stated at my confirmation hearing, I believe that the Land and Water Conservation Fund has been critical across the country in bringing resources to bear for public lands for recreation and conservation. Should I be confirmed, these important interests will be in the forefront as I balance the critical missions of this Department.

# **Questions from Senator Manchin**

83.

- Recently, access to fishing and recreational boating has been restricted on some federal lands and waters—Cape Hatteras National Seashore and Biscayne National Park serve as examples.
- As an avid angler and sportsmen, I strongly support access on public lands and waters for fishing and boating.
- If confirmed as Secretary, how would you work with anglers, sportsmen, boat enthusiasts, and local communities to promote and enhance better access to public lands and waters for fishing and recreational boating?

Response: I understand the importance of access to public lands and waters, and the importance of seeking early input from impacted communities and other stakeholders. Throughout my business career, I have brought different parties together and tried to reach agreement on difficult issues. If confirmed, I will strongly support the goal of promoting opportunities for outdoor recreation, including fishing and boating, on America's public lands and waters.

# **Questions from Senator Scott**

# Atlantic Outer Continental Shelf

# 84. What is your view of expanding offshore oil and natural gas exploration into areas that have not been explored in decades such as the Atlantic Outer Continental Shelf (OCS) and the Eastern Gulf of Mexico?

Response: As discussed at my confirmation hearing, I am committed to the President's "all-of-the-above" energy strategy to increase domestic production and reduce dependence on foreign oil. This includes exploring new frontiers and technologies to develop both conventional and unconventional sources of energy, including renewables.

With respect to the Atlantic, I understand that the Department's efforts are focused on better understanding resources potential, including conducting an environmental review to support environmentally responsible seismic surveys; working with the Department of Defense, coastal states, and other stakeholders to address complex space-use conflicts, and working to consider long-range planning for the infrastructure that would be necessary to support exploration and development activity in this region. With regard to the Eastern Gulf of Mexico, I understand that the Administration's plan makes available for leasing those portions of the Eastern Gulf that are not subject to Congressional moratorium.

# **Questions from Senator Scott**

85. The Obama administration's 2012-2017 leasing plan excludes the Pacific and Atlantic OCS. How would you approach the next leasing plan with respect to the waters off South Carolina and other states?

Response: I appreciate the critical importance of the five-year plan in ensuring the responsible development of the Outer Continental Shelf. The 2018-2023 plan should reflect new information generated by the efforts I referenced in my response to the previous question.

# **Questions from Senator Scott**

86. If the governor of a state expresses interest in allowing offshore oil and gas development off its coast as part of the 5-year OCS leasing plan development process, what value or weight would you give to the input from democratically elected governors? Would you honor that request and schedule a lease sale?

Response: As a general matter, I believe that when we look at developing energy sources it is essential to bring parties, including representatives from affected states, localities and tribes to the table and try to reach agreement on difficult issues. I understand that with respect to the development of the Five Year OCS Oil and Gas Leasing Program, consideration of the position of affected states is specifically required by the Outer Continental Shelf Lands Act. If confirmed, I will look forward to bringing parties together, including governors from affected states, to discuss the different points of view and to determine where we can find common ground.

#### **Questions from Senator Scott**

87. Resource estimates of the Atlantic OCS are hindered by a lack of data, especially the newer seismic exploration technologies that the industry has developed. Current undiscovered, technically recoverable resources estimate for Atlantic OCS is 3.3 billion barrels of oil and 31.3 trillion cubic feet of natural gas. Do you support allowing the collection of seismic data in these areas, particularly in the Atlantic OCS?

Response: As I described in my confirmation hearing, I appreciate that to effectively lease public lands, one must have a good idea of the resources that are there. I have been advised that BOEM is taking action to address this, including conducting an environmental review for the mid- and South Atlantic that is necessary to support environmentally responsible seismic surveys; working with the Department of Defense, coastal states, and other stakeholders to address complex space-use conflicts; and working to consider long-range planning for the infrastructure that would be necessary to support exploration and development activity in this region. If confirmed, I would ensure these efforts move forward expeditiously.

# **Questions from Senator Scott**

88. Drilling off of states' coasts and allowing them a larger share of the revenue would encourage more state involvement in drilling decisions. Offshore drilling would promote state and local government participation in allocating funds as well, whether closing a state's deficit or coastal restoration and conservation. What is your position on revenue sharing with states from offshore production?

Response: I believe that the Department, as steward of our public lands and waters and through rigorous dialogue with stakeholders, must strike the right balance of meeting the interests of local communities and the public owners of these resources as we advance the President's all-of-the-above energy strategy. I have heard from a number of Senators about this issue. Should I be confirmed, I look forward to better understanding the intricacies of the issues involved.

# **Questions from Senator Scott**

# Migratory Bird Treaty Act

89. Do you think it's time that laws like the Migratory Bird Treaty Act, which today protect non-endangered bird populations, are updated to be more in line with and less punitive than the laws we have in place to protect endangered species?

Response: My understanding is that the Migratory Bird Treaty Act is the implementing legislation for several longstanding international treaties with Canada, Mexico, Japan, and Russia that recognize the international cooperation required to conserve hundreds of species of birds. I believe that, as with all laws, the MBTA should be periodically reviewed in order to ensure that the U.S. continues to fulfill its obligations. It is also important that enforcement practices by consistent and effective.

# **Questions from Senator Scott**

90. The energy industry has experienced operational issues with certain common migratory birds leading to non-compliance enforcement under the Migratory Bird Treaty Act. The threshold for non-compliance enforcement starts as a criminal act when most environmental regulatory enforcement starts as a civil act. What are your thoughts on regulatory and/or legal reforms needed for the enforcement of the Migratory Bird Treaty Act for a non-compliance event from an otherwise lawful commercial activity such as operation and maintenance of power lines or wind turbines?

Response: If confirmed, I look forward to learning more about the specifics of how MBTA enforcement decisions are made within the Administration. It is my general view that government should work with industry to develop and implement best management practices and reasonable recommendations to minimize the take of migratory birds.

#### **Questions from Senator Cantwell**

91. I would like to raise an issue that has people in Southwest Washington concerned: a dispute over National Park Service lands at the Fort Vancouver National Historic Site. Since the mid 1990's, the City of Vancouver and the National Park Service had worked together under a cooperative agreement to make the Pearson Air Museum, which sits on the Historic Site, into a real asset for the local community. I have personally had the opportunity to see the impressive educational programs run at the Air Museum.

Unfortunately, that agreement has now been terminated and negotiations on a new one have stalled. The situation there continues to escalate to the point where the Air Museum is being run by the Park Service without any air exhibits. And the old air exhibits are being stored nearby in a hanger. The local community feels that the Park Service has taken away a valuable asset, in which the community made significant investments.

I would like to be able to call on you, if necessary, to engage in negotiations between the Park Service and the City of Vancouver. Are you willing to work with me to help resolve this issue?

Response: If confirmed, I would certainly work with you to address these concerns, as appropriate.

#### **Questions from Senator Cantwell**

92. I have been working to pass legislation to compensate the Spokane tribe for the harm done to them by the construction of the Grand Coulee dam for over 10 years. The tribe has only received \$4,700 for the loss of land, villages and access to salmon due to the dam's construction. I am sure that you would agree that \$4,700 was not just and equitable compensation, especially compared to the roughly \$300 million that the Confederated Tribes of the Colville Reservation received from its settlement legislation for similar damage that passed in 1994.

Since I started working on this issue I have been willing to make and have made many changes to satisfy the Department of Interior, its constituent agencies and the Department of Justice, but the Department of Interior has yet to engage in a real dialogue about what needs to be done to gain the support of this Administration. The Department of Interior has continually said it would like to help but have only told me what they oppose, not what it could support.

In 2008 the Department said, "that negotiations to correct several serious issues should continue." And last year Deputy Assistant Secretary Del Laverdure's written testimony stated that "we would be pleased to work with the committee on substitute language or amendments."

Are you able to provide an assurance that the Department of Interior, at the highest levels, will constructively engage with my office and the tribe to find legislative language that is mutually acceptable to the tribe and the Department?

Response: I am aware that the Administration has made a commitment to resolving longstanding disputes with Indian Tribes in a nation-to-nation capacity. If confirmed, I commit that high-level officials at the Department will work with you and the Spokane Tribe on this issue.

#### **Questions from Senator Cantwell**

93. As you know, the Land and Water Conservation Fund (LWCF) is a critical program that provides money for many of the Department's acquisitions of federal lands for public parks and outdoor recreational use.

Since former Washington state Senator, and Chairman of this Committee, Scoop Jackson, created the fund in 1965, my state has received over 72 million dollars in LWCF grants.

Money from the LWCF's Stateside Grants Program has been essential in helping states and municipalities secure parks and green space in the rapidly urbanizing west. I've heard from many of my municipalities that the small amounts of money awarded in the Stateside Grants Program go a long way in leveraging dollars to permanently protect places that can be enjoyed by local citizens.

As you know, the Land and Water Conservation Fund has been underfunded throughout its nearly 50-year existence. I appreciate the President's commitment to this program and your own longstanding support of full and reliable LWCF funding for our nation's pressing conservation and outdoor recreation needs.

Many of my colleagues and I have been working hard to secure dedicated, reliable, long-term funding for this critical program.

- a If confirmed, will you work with the Administration and with Congress to secure the long-term health of LWCF and to ensure that revenues to the Fund are spent for its intended purposes?
- **b** What do you believe the full consequences of underfunding LWCF have been for our nation's public lands and national parks?

Response: As I stated at my confirmation hearing, I believe that the Land and Water Conservation Fund has been critical across the country in terms of bringing resources to bear for conservation and recreation. Conservation of our natural resources -- both wildlife and the protection of important lands -- and our outdoor heritage, including hunting and fishing, remains essential to Americans' quality of life and to our economy. If confirmed, I look forward to working with you and other members of Congress on this important issue.

#### **Questions from Senator Portman**

#### **LWCF**

94. As Secretary, you would be responsible for the full spectrum of issues, from energy production to wildlife conservation, which the Department addresses across the country. In Ohio, the most visible facet of the Department's presence is the experience provided at the Cuyahoga Valley National Park, located South of Cleveland, Ohio. The park is host to over 2 million visitors annually, making it one of America's ten most visited national parks. It would not exist without the Land and Water Conservation Fund, which for nearly 50 years has used federal energy revenues to secure key parklands here and across America. In fact, Ohio recently relied on to preserve sensitive land adjacent to the Cuyahoga Valley National Park.

# If confirmed, what would you do to ensure the future of LWCF?

Response: I noted at my confirmation hearing that I believe that the Land and Water Conservation Fund has been critical across the country in terms of bringing resources to bear for conservation and recreation. Conservation of our natural resources -- both wildlife and the protection of important lands -- and our outdoor heritage, including hunting and fishing, remains essential to Americans' quality of life and to our economy. If confirmed, I look forward to working with you and other members of Congress on this important issue.

# **Questions from Senator Portman**

#### **NHA**

95. National Heritage Areas are key components of the National Park Service since they export the ethic of resource conservation outside the boundaries of traditional park units at a fraction of the cost. The National Park Service was directed to conduct evaluations of 9 National Heritage Areas which sunset on September 30<sup>th</sup>, 2012 and report back to Congress with recommendations on their future involvement and re-authorization three years ago. If confirmed, will you determine the status of the National Heritage Area evaluations and set a deadline for completing the reports?

Response: I agree that National Heritage Areas play a vital role in resource conservation at a relatively small cost. If confirmed, I will look into the status of the evaluations of the nine National Heritage Areas that you referred to and determine if there are any issues with completing the reports.

# **Questions from Senator Portman**

96. National Park Service Director Jon Jarvis has been very supportive of National Heritage Areas and advocated for the establishment of a legislative program to make them a permanent part of the National Park Service, what is your position on the role of National Heritage Areas and their relationship to the National Park Service and Department of Interior?

Response: National Heritage Areas play an important role in the preservation and interpretation of resources that represent our nation's natural and cultural heritage. If confirmed, I look forward to learning more about how the National Park Service and the Department support these areas, and what the National Park Service might be able to do to strengthen and enhance that support.

# **Questions from Senator Portman**

# **Internet Leasing**

97. In 2009, the Bureau of Land Management (BLM), pursuant to the FY09 Interior Appropriations Act, conducted a study and pilot project of on-line Internet auctions for onshore oil and gas leases on Federal lands entitled the Oil and Gas Lease Internet Auction Pilot (OGLIAP). If confirmed, will you work with Congress to provide BLM permanent authority to conduct Internet auctions for onshore Federal oil and gas leases?

Response: If confirmed, I look forward to learning more about the pilot project and to capitalizing on any lessons learned from these efforts. You have my commitment to work with you and the members of this committee on broadly applying any lessons learned in the pilot project as appropriate.

#### **Questions from Senator Portman**

# **Permitting**

98. Concerns about the Office of Surface Mining's stream buffer zone rule have been raised by numerous stakeholders, including regulatory agencies in eight coal mining States, the Interstate Mining Compact Commission, and the Western Governors Association. The stakeholders argue that they were given just a few business days to comment on hundreds of pages of material, and when they did provide comments, that their comments were ignored. One state said: "It is as if the comment process has been purposefully designed to avoid a thorough, hard look at the matters being considered." If confirmed, will you commit to genuine and meaningful input from all stakeholders, including the States, in this process?

Response: As I noted at my confirmation hearing, I have over the course of my career been committed to bringing people together to find common solutions to difficult issues. If confirmed, I commit to working with stakeholders and tribes to ensure that the Department is carrying out its mission in a transparent fashion.

# **Questions from Senator Portman**

99. During your confirmation hearing, you testified that you were committed to finding safe and efficient means to producing natural gas on federal lands. Yes or no, in your opinion, is the Department of Interior currently overseeing natural gas production on federal lands in a safe and efficient manner?

Response: I think the question presents an issue that is more complex than a simple yes or no response. I believe that in human endeavors, it is always possible to try harder, and it is often possible to do better. New technologies emerge and become more widespread; old technologies fall by the wayside. If confirmed as Secretary, I will commit to you that I will work to make "Can we do better?" a part of the daily dialogue at the Department of the Interior.

#### **Questions from Senator Portman**

100. The United States ranks 17<sup>th</sup> in the world in the time it takes to get a government green light for development – one of ten International Monetary Fund metrics for the "ease of doing business." According to BLM data, it takes on average, 307 days to receive a drilling permit on federal land. And the average time it takes to receive a renewable energy permit is not much better. If confirmed, would you work with Congress to examine DOI's permitting process for energy projects and institute policies to enhance transparency and provide deadline-setting for decisions?

Response: Coming from the private sector, I understand that businesses need clarity and certainty to operate efficiently. And with on-the-ground experience with oil and gas operations, I agree with this Administration that the energy resources that the oil and gas industry helps to produce are vital to our nation's economy. I also agree that it is important that development of our nation's energy resources is conducted in a safe and environmentally responsible manner. I understand the BLM is undertaking efforts to reduce permitting times for both conventional and renewable energy development. If confirmed, I will continue to strive toward maximizing program efficiency and to ensure the best business practices are implemented.

# **Questions from Senator Portman**

# 101. If confirmed, will you work with your colleagues at EPA, Commerce and USDA to reduce the duplicative nature of pesticide reviews?

Response: If confirmed, I will commit to working with my colleagues at the Environmental Protection Agency, the Department of Commerce, and the U.S. Department of Agriculture to ensure that we are implementing our respective authorities as efficiently as possible and explore potential opportunities to increase efficiencies.

# **Questions from Senator Landrieu**

# **RESTORE Act Implementation:**

102. As Secretary of the Interior, you would sit on the Gulf Coast Ecosystem Restoration Council, which was established by Congress in the RESTORE Act as included in last year's transportation bill (P.L. 112-141). That Council is tasked with creating a comprehensive plan for ecosystem restoration in the Gulf. What role do you intend to play on this Council and in the development of the comprehensive plan, and what other ideas do you have about the Department of the Interior's role in the sustained Gulf Coast restoration effort?

Response: I certainly recognize and appreciate the devastating impacts the *Deepwater Horizon* oil spill had on the state of Louisiana and on the Gulf Coast region, at large. The Department manages significant public assets in the Gulf of Mexico region. Should I be confirmed, I look forward to serving as a member of the RESTORE Council and commit to ensuring that, together with other members of the Council, a strong comprehensive plan is developed with stakeholder engagement that invests RESTORE funds wisely to achieve long-lasting, meaningful restoration. I commit to working along with the states, the affected communities, other agencies, and the Congress in these efforts.

# **Questions from Senator Landrieu**

# **Rigs to Reefs**

103. Following the useful life of an oil and natural gas platform, operators are required by law under the terms of their leasing agreements with the federal government to remove platforms that are no longer producing. Leaving idle platforms in place puts them at risk for loss which potentially compromises the safety of the marine environment for all users and poses risks to navigation and surrounding infrastructure. The oil and natural gas industry helped develop the existing "Rigs-to-Reefs" programs as a tool for preserving and maintaining valuable habitat. Under this program the industry has reefed over 400 Gulf of Mexico platforms over the past 25 years. Several stakeholders in the Gulf of Mexico have called attention to the permitting process, the number of and location of reef planning areas and reefing sites among other things. As a result, several workshops and roundtables have taken place to identify stakeholders' concerns. Will the Interior Department continue to work with stakeholders to make the needed improvements to the Rigs to Reefs program to ensure its continued use as a tool for the safe decommissioning of idle platforms?

Response: I understand that the Department is and will remain committed to state and stakeholder engagement on the Rigs-to-Reefs issue to reconcile multiple uses on the Outer Continental Shelf while protecting the environment, reducing risks, and ensuring companies meet their statutory and contractual obligations. If confirmed, I look forward to working with you on this issue.

# **Questions from Senator Landrieu**

# **Offshore Access**

104. The most recent Five Year plan (2012-2017) excluded any new areas of the Outer Continental Shelf (OCS) and instead only has leases in those areas that have been explored and produced for decades. What is your view of expanding offshore oil and natural gas exploration into areas that have not been explored in decades such as the Atlantic OCS and the Eastern Gulf of Mexico? Do you support allowing the collection of seismic data in these areas, particularly in the Atlantic OCS where the data is several decades old and during that time technology has improved? If a governor of a state expresses interest in allowing offshore oil and natural gas development off its coast as part of the 5-year OCS leasing plan development process, would you honor that request and schedule a lease sale?

Response: As discussed at my confirmation hearing, I have a commitment to the president's "all of the above" energy strategy, increasing our nation's production -- of both traditional and renewable sources of energy on our public lands, implementing innovative technologies and new frontiers, onshore and offshore, encouraging safe and responsible development of our resources.

I am supportive of the Department's work to do a more thorough assessment than has been done on the resources of the Atlantic OCS so that we understand those resources and can work alongside both states and federal OCS lands to explore their development, if appropriate. I'm not familiar on a state by state basis with the issues surrounding OCS lands, but I do understand from speaking with the people at the Department that there is work planned to better understand the resources off the Atlantic coast, so that the next time a five-year plan is considered, that they could possibly be considered within that new plan. With regard to the Eastern Gulf of Mexico, I understand that an act of Congress may be needed before exploration or development activities could occur there.

As a general matter, I believe that when we look at developing energy sources it is essential to bring parties, including representatives from affected states, localities and tribes to the table and try to reach agreement on difficult issues. And, if confirmed, I will look forward to bringing parties together to discuss the different points of view and to determine where we can find common ground.

# **Questions from Senator Landrieu**

105. The president as you may know signed an Executive Order in 2010 outlining a new National Ocean Policy. How do your duties/powers under the OCS Lands Act work in relation to the National Ocean Policy which seems to put more power in the hands of regional ocean management bodies that will produce coastal and marine spatial plans that by Executive Order, you as the Interior Secretary are instructed to follow?

Response: It is my understanding that nothing in the National Ocean Policy changes existing federal laws or regulations. Rather, the policy is designed to improve agency decision-making, reduce delays and save taxpayer dollars consistent with existing agency missions and authorities. If confirmed, I look forward to working with my colleagues within the Department and the Administration to ensure that the implementation of the National Ocean Policy is consistent with the responsibilities provided to the Secretary of the Interior under the Outer Continental Shelf Lands Act and other applicable laws.

# **Questions from Senator Landrieu**

# **Conservation Corps**

106. Under authority of the Public Lands Corps Act of 1993 and other statutory authorities, the Administration has taken direct action to establish the National Council for the 21st Century Conservation Service Corps. The Senate ENR Committee is working on amendments to the Public Lands Service Corps Act that are complementary to that action. Given these actions as well as the recent NPS study showing that partnering with Conservation Corps to get projects done results in more than a 50% cost savings, what do you think (from both Interior point of view and an economic point of view) on expanding opportunities for youth to accomplish necessary work on public lands through partnerships with conservation corps programs?

Response: I support the Administration's position on the importance of expanding opportunities for youth to work in our national parks, national wildlife refuges, and public lands. If confirmed, I look forward to working with you and members of Congress on this important issue.

# **Questions from Senator Landrieu**

# **Wild Horses:**

107. In the past, the Bureau of Land Management (BLM) has consistently failed to live up to its own management goals to place the agency's Wild Horse and Burro program onto a sustainable fiscal course. The agency continues to place animals into costly holding facilities and has come short on its own goals with the number of mares treated with immunocontraception, which would present a less expensive and more cost-effective alternative to holding facilities. Moving forward, how do you plan to ensure that the BLM is on the right fiscal path in reducing the number of animals in holding facilities and meeting its goals with on-the-range management techniques like immunocontraception?

Response: Although I am not familiar with the details of the BLM's holding facilities or on-the-range management techniques, I know this is an issue about which you feel passionate. I have been told that the program's costs have increased over the years to address management needs and that the BLM is continuing research to find effective on-the-range population control techniques. I am also committed to exploring other strategies to control population and reduce holding costs. If confirmed, I look forward to working with you on cost effective and ecologically sustainable strategies for maintaining healthy herds and rangelands.

# **Questions from Senator Schatz**

108. Native Hawaiians are the only federally-recognized Native peoples without a government-to-government relationship with the United States. I appreciate the preliminary discussions we have had on this issue, including how we might work together with the Hawaii Congressional Delegation, Native Hawaiian leadership, and other stakeholders to address this lack of parity. Can Native Hawaiians count on your support should you be confirmed as Secretary of Interior to provide a true avenue for reconciliation?

Response: I know that this Administration supports a legislative solution to recognize a Native Hawaiian governing entity. If confirmed, I look forward to working with you, the members of the Hawaii Congressional Delegation, Native Hawaiian leadership, and other stakeholders to find a thoughtful and reasonable approach to recognize a Native Hawaiian governing entity.

# **Questions from Senator Schatz**

109. National parks, wildlife refuges, and other conservation lands are significant to our nation – environmentally, culturally, and historically. With that in mind, I support Chairman Wyden's plan to advance a parks bill this Congress. I know you have firsthand knowledge of public lands across the nation including those in my home state. Can you please address why Hawaii's public lands are important to both local and national interests.

Response: The Hawaiian Islands contain a wealth of natural resources, including the well-known geological features and plant and animal species found nowhere else in the world and cultural resources important to native Hawaiians, as well as others. The lands managed by federal agencies help protect and preserve these resources. Hawaiians benefit from the preservation of their own natural and cultural heritage and from the tourism these protected lands attract. All Americans benefit from ensuring that these nationally significant resources will be available to future generations.

#### **Questions from Senator Schatz**

110. Following World War II, Micronesia, the Marshall Islands, and Palau were placed under the trusteeship of the United States, and within the last thirty years, entered into Compacts of Free Association with the United States. This allows migrants to travel to the United States without obtaining visas and benefit from various domestic programs including health care services. Medicaid reimbursements for Compact immigrants ended with the passage of the 1996 welfare reform bill, resulting in strained state budgets working to cover uncompensated health costs. Hawaii bears much of the cost of health services given our state's proximity to the COFA States. The state spent approximately \$114 million on all services offered to Compact migrants in 2010, including health care benefits.

As Lieutenant Governor, I worked on this issue and received commitments from Secretaries Salazar, Clinton, and Napolitano to work together to mitigate this unfair burden on my state. Will you commit to partnering with me to address this issue to ensure that the Federal government meets the commitment it made to Compact migrants?

Response: I am aware that this is an important issue for the State of Hawaii, and I look forward to learning more about it. If confirmed, I will work with you, other members of the Hawaiian Congressional Delegation, other federal agencies, affected areas, and the freely associated states to mitigate Compact impacts.

# **Questions from Senator Heller**

111. It is estimated that outdoor recreation is responsible for \$646 billion of economic contribution, but we don't hear much about how roughly 40% of those dollars are generated by motorized recreation. Motorized recreation obviously relies heavily on access to trails and roads on public lands. In 2006 you lent support to the Governor of Washington State's efforts to oppose flexibility for the Roadless Area Conservation Rule. What, exactly, was your concern with the Bush Administration's proposal to give states more input in how public lands are managed, particularly as it relates to roads and trails?

Response: The Outdoor Industry Association engaged with the motorized outdoor recreation industry to include motorized recreation's important contributions to the economic impact of outdoor recreation in our country. Last year, I joined with leaders of the motorized community in announcing the results of this report at a meeting of the Western Governors Association. In 2006, when I joined Washington's governor at an event discussing the Roadless Rule, it was my understanding that this did not change existing allowed motorized access to these lands. As with all decisions regarding the multiple uses of our public lands, decisions must be made where motorized recreation should and should not be allowed on a case-by-case basis.

# **Questions from Senator Heller**

112. As we have discussed, the mining industry is very important not only for Nevada, but for our nation. Mining provides key materials critical to U.S. manufacturing and economic growth. Unfortunately, the length of time it takes to get a permit to mine on federal land in this country is generally twice as long as in other major mining countries with similar environmental standards—it can take up to ten years. This puts us at a competitive disadvantage when trying to attract domestic investment and it increases our reliance on foreign sources of the building blocks necessary to our economy. Will you commit to reviewing the mine permit process and take steps to make permitting more efficient and the US mining industry more competitive?

Response: As I mentioned at the confirmation hearing, coming from the private sector, I understand that businesses need clarity and certainty - particularly certainty about what the rules are. If confirmed, I will work to ensure that mining permits are processed in a manner that follows legal requirements, including those set out in the National Environmental Policy Act, and that maximizes interagency efficiencies.

# **Questions from Senator Heller**

113. Mining companies in my state say that DOI's clearance process for notices adds roughly a year to the already cumbersome permitting process that, as mentioned above, can already take up to ten years. In Nevada we can point to instances where mining project notices have waited over a year for Washington DOI staff to complete notice reviews—only to have no changes made between transmittal from the BLM state office to publication in the Federal Register. The delays and other uncertainties regarding the permitting process have contributed to an all-time low amount of mineral exploration dollars being invested in the United States and increased reliance on foreign supplies of minerals. For context, one mining company indicated that, for each month of delay, the company loses over \$1 million in net present value. We need to limit bureaucracy and end delays that result in lost federal, state and local revenues, fewer jobs, and lost opportunities. I have authored legislation to address this problem that would give DOI 45 days to complete the Washington review. If the review is not completed within the timeframe, the notice is deemed approved and the State BLM Office will send it directly to the Federal Register for publication. Will you commit to reviewing and improving this process, either by supporting my legislative proposal, returning the authority for these approvals to state BLM offices, or finding another mechanism to end needless and lengthy red-tape to the permitting process on public lands?

Response: As I mentioned in the response to the previous question and at my confirmation hearing, I believe clarity and certainty are important for efficient business operation. If confirmed, I look forward to working with the BLM to maximize program efficiency and will work to ensure the best business practices are implemented.

# **Questions from Senator Heller**

114. The federal mineral estate comprises over 700 mineral acres, much of which is managed by the Department of the Interior. A key component of DOI's mission and strategic plan is to provide America with access to energy and minerals to promote responsible use and sustain our economy. Yet, despite the energy- and mineral-rich potential of our federal lands, approximately half of the federal mineral estate is either off-limits or under restrictions for mineral development. If you become Secretary of the Interior, how do you intend to ensure the department meets this particular goal?

Response: As I mentioned at my confirmation hearing, I believe we must take a balanced approach to all of the multiple uses of our public lands. Throughout my business career, my approach has been to bring together people who have different interests in an issue to help work out those differences. With regard to the use of public lands, regardless of whether it is hunters or anglers, mountain bikers, OHVers, mineral companies or others, it is important to get people to the table to work together to find common ground. If confirmed as Secretary, I commit to bringing that attitude and approach to the Department of the Interior.

# **Questions from Senator Heller**

115. To follow up on our discussion yesterday regarding sage grouse habitat and wildfires, if you are confirmed, will you prioritize efforts to restore ecosystems and prevent wildfires? Will you actively support the treatment of public lands both to protect important habitat before and after wildfires start? Would you support giving Nevadans the tools to prevent the spread of fire to important sage grouse habitat, such as allowing a rancher to put out a fire on an allotment before it spreads out of control?

Response: As I noted at the hearing, I have not yet had the opportunity to become familiar with all of the details about wildfire management, including the BLM rules to which you referred at the hearing. However, you have my commitment that, if confirmed, I will look into this issue. I look forward to working with you and other members of Congress on addressing the issue in the future.

# **Questions from Senator Heller**

116. As it relates to our previous discussions regarding the sage grouse, can I have a commitment from you that you will work with us to make sure that home-grown Nevada solutions will be used to prevent an ESA listing for the sage grouse in Nevada?

Response: If confirmed, I am committed to supporting both the conservation of Western wildlife and development of economic opportunities by supporting the Administration's ongoing work with the affected states, tribes, industry and other stakeholders. In general, I am sensitive to the concerns of farmers, ranchers, industry, private landowners, and other stakeholders with regard to proposed ESA listings and I believe that voluntary conservation agreements can help provide for species and habitat protection while giving stakeholders the flexibility needed to operate and reduce costs. If confirmed, I commit to working with states, tribes and other stakeholders to find ways to protect key wildlife habitat while ensuring that this and all ESA listing decisions are made based on the best available science.

# **Questions from Senator Heller**

117. In Nevada, and across the country, the cost to permit events and activities on public lands has skyrocketed. For example, events hosted by non-profit organizations are being charged tens of thousands of dollars for permits that used to cost hundreds of dollars. This clearly discourages recreation on public lands. As a recreation advocate, do you think policies like excessive cost-recovery fees are good or bad for encouraging use and enjoyment of our public lands? Do you think we should have policies in place that encourage a variety of recreational uses of our public lands? What role do you see the expiration of Federal Lands Recreation Enhancement Act playing in issues surrounding the cost of recreating on public lands?

Response: As I mentioned at my confirmation hearing, I support multiple use of our federal lands and agree with you that policies should encourage recreational use of federal lands. While I am not familiar with the specific programs, I am aware that Interior agencies collect funds from permittees and others for certain recreational activities on federal lands. I understand that a majority of recreation fees are reinvested for the benefit of visitors at the collection site. If confirmed, I look forward to learning more about these programs and working with you and members of Congress on these important issues.

# **Questions from Senator Heller**

118. Lake Mead is infested by quagga and zebra mussels. Given the consequences of infestation of these invasive species, what do you think the National Park Service can do to stop the proliferation if quagga and zebra mussels, particularly from moored watercraft without negatively impacting concessionaires?

Response: I know that invasive species are a growing problem in some of our Western waterways. I have been advised that the National Park Service currently carries out a multi-pronged effort to curb the spread of quagga mussels, including working to ensure inspection and cleaning of boats, outreach efforts, and better cooperation with state regulatory authorities. I am also aware that the NPS is working with the Nevada Department of Wildlife, the Arizona Game and Fish Department, other Departmental bureaus, universities, and private companies to identify the best control methods, improve monitoring techniques, improve information management operations, and secure resources to support these efforts. If confirmed, I will ensure that the NPS and other bureaus within the Department continue to focus on these important efforts.

# **Questions from Senator Heller**

119. Last year, the Nevada Association of Counties wrote to Department of the Interior leadership regarding wild horses. They never received a response. Will you, please, see to it that they get a response in a timely fashion?

Response: Yes. If confirmed I will see to it that a response is provided.

# **Questions from Senator Heller**

# 120. In the past, what criteria have you used to determine what activities are a threat to what you believe are special places?

Response: As a retailer with a broad array of customers who frequently share different opinions on issues and enjoy a wide-range of activities, REI respects that "special places" are defined differently by different people. On occasion, where activity conflicts have arisen, REI has acted as a convener, bringing people together to build a common understanding of each other's positions to work towards a solution that respects differing points of view. If confirmed, I will bring that same inclusive philosophy to the Department of the Interior.

# **Questions from Senator Heller**

121. Do you believe that the BLM does a good job at managing/protecting public lands? If so, what is the necessity of designating an area as a National Monument? Land managers already have the necessary tools available to protect and preserve our public lands, and are required to work with all stakeholders as they develop management plans. Do you think it is the wisest use of federal time and resources to undercut existing processes by using Administrative action to functionally take management tools away from managers and to forgo engaging the public?

Response: Both Republican and Democratic presidents have designated over 130 National Monuments in order to protect and conserve objects of historic or scenic interest at some of America's most special places. If confirmed, I am committed to continuing this Administration's public engagement and the involvement of local communities as an important part of considering any new designation.

# **Questions from Senator Heller**

122. DOI has made a habit of holding what are referred to as "public meetings," that do not represent the broad array of stakeholders. Will you commit that, if confirmed, you and your staff will make every practical effort – which includes reaching out to relevant local officials – to engage a true representation of stakeholders for any public meeting that you or your staff arrange and hold?

Response: If confirmed, I commit to engaging with a broad array of stakeholders in the decision-making process.

### **Questions from Senator Barrasso**

123. Please provide a list of all policy positions, legal actions or threats of legal action, press releases, policy analyses, public statements, or public comments (including but not limited to public comments submitted during any rulemaking or environmental review process) made by the National Parks Conservation Association (NPCA) during the time you served as a member of the board of trustees with which you disagreed or took an opposing view.

Response: The NPCA was established in 1919, just three years after the creation of the National Park Service. I joined the NPCA board because I believe in its overall mission: To protect and enhance America's National Parks for present and future generations. As a general policy, the roughly thirty bipartisan members of the NPCA board do not vote on or approve each policy position, legal action, press release, public statement, or public comment. Therefore, it would not be possible for me to say that I completely agreed or disagreed with every such activity by the NPCA.

# **Questions from Senator Barrasso**

124. Please provide a short explanation of what action you took as a member of the board, if any, to articulate your disagreement with the policy positions, legal actions, press releases, policy analyses, public statements, or public comments (including but not limited to public comments submitted during any rulemaking or environmental review process) made by NPCA or officials with NPCA.

Response: As mentioned in my previous answer to Question 1, as a general policy, the roughly thirty bipartisan members of the NPCA board do not vote on or approve each policy position, legal action, press release, policy analyses, or public comment. Therefore, it would not be possible for me to say that I completely agreed or disagreed with every such activity by the NPCA.

### **Questions from Senator Barrasso**

125. Please provide a list of all policy positions, legal actions or threats of legal action, press releases, policy analyses, public statements, or public comments (including but not limited to public comments submitted during any rulemaking or environmental review process) made by NPCA during the time you served as a member of the board of trustees with which you now disagree or oppose.

Response: As mentioned in my previous answers, as a general policy, the roughly thirty bipartisan members of the NPCA board do not vote on or approve each policy position, legal action, press release, public statement, or public comment. Therefore, it would not be possible for me to say that I completely agree or disagree with every such activity by the NPCA.

#### **Questions from Senator Barrasso**

126. In his State of the Union Address, President Obama said that his "administration will keep cutting red tape and speeding up new oil and gas permits." If confirmed, what would you do to speed up oil and gas permitting on Federal public lands? Please address whether you would: (1) expedite the leasing process; (2) expand the use of categorical exclusions under NEPA; (3) eliminate the requirement for Master Leasing Plans; and (4) deploy "strike teams," such as those used in North Dakota, to reduce permitting backlogs.

Response: Coming from the private sector, I understand that businesses need certainty. From my on-the-ground experience with oil and gas operations, I agree with this Administration that the energy resources that the oil and gas industry helps to produce are vital to our nation's economy. I also agree that development of our nation's energy resources must be conducted in a safe and environmentally responsible manner. I understand that at the President's direction, Secretary Salazar has instituted reforms to the BLM's oil and gas leasing programs, and that leasing reforms have included an improved methodology for permit processing. If confirmed, I will continue to strive toward maximizing program efficiency to ensure that best business practices are implemented to efficiently process pending permit applications consistent with safety and environmental requirements.

#### **Questions from Senator Barrasso**

127. BLM prepares a separate environmental impact statement (EIS) for uranium production that duplicates the EIS prepared by the Nuclear Regulatory Commission (NRC), acting as the lead agency, and BLM, acting (at least ostensibly) as a cooperating agency. A. Is it a reasonable use of BLM's financial and human resources to prepare duplicative EISs when there is a memorandum of understanding that clearly defines BLM as a cooperating agency for an EIS prepared by the NRC? B. If confirmed, will you end the practice of BLM preparing duplicative EISs and direct BLM to fully engage the NRC in the preparation of its EIS? If not, why not?

Response: While I do not know the specifics of this issue, my experience in business has been to try to increase efficiencies in processes that save both time and money. If confirmed, I would seek to do this at the Department of the Interior and its bureaus. I would also work with others in the Administration to streamline processes, within statutory and regulatory requirements, with other federal agencies.

# **Questions from Senator Barrasso**

128. Over the last few years, the Department has expedited environmental impact statements under NEPA for a number of large scale renewable energy projects on Federal public lands. If confirmed, what steps, if any, would you take to expedite environmental impact statements for large scale coal, oil and gas, and uranium projects on Federal public lands.

Response: As I stated in response to the previous question, I would seek efficiencies to processes that save both time and money, streamline processes both at the Department of the Interior and its bureaus and with other federal agencies. I understand the importance of providing certainty when it comes to making land management decisions that affect the private sector and the public. If confirmed, I will work within the public processes of the National Environmental Policy Act and fully engage elected officials, industry, and all of the many and varied users of the public lands to address the need for robust domestic energy production.

# **Questions from Senator Barrasso**

129. Do you support the production of oil from oil shale on Federal public lands, such as those in the Green River Valley in the States of Wyoming, Utah, and Colorado? If so, what steps, if any, will you take to encourage research, development, and demonstration of new oil shale production technologies on Federal public lands?

Response: I am hopeful that the current research, development and demonstration leases issued by the Department will help to answer questions that remain about commercial scale oil shale development. If confirmed as Secretary, I would work to ensure that lessons learned from the existing RD&D leases are fully incorporated into any decisions about the future of the oil shale program.

# **Questions from Senator Barrasso**

- 130. What role, if any, do you believe low-sulfur coal from the Powder River Basin should play in our nation's energy portfolio?
- 131. What role, if any, do you believe low-sulfur coal from the Powder River Basin should play in the world's energy portfolio?

Response to 130 and 131: I support the President's "all of the above" energy strategy and that the continued development of conventional energy sources, including coal, remains an integral part of that mix. If confirmed, I pledge to ensure the responsible development of our nation's coal resources while protecting the environment on which our communities depend for their health, safety and way of life.

# **Questions from Senator Barrasso**

132. Delays in publishing notices in the Federal Register has discouraged investment and job creation on Federal public lands. This is particularly true in the context of coal and hardrock mineral production. These delays are a result of an existing administrative requirement that BLM State, District and Field Offices obtain approval from the BLM Washington Office before submitting notices for publication. If confirmed, what steps, if any, will you take to ensure notices are published in the Federal Register in a timely manner?

Response: As I have mentioned previously, I believe clarity and certainty is important for efficient business operation. If confirmed, I look forward to working with the BLM to maximize program efficiency and will ensure that best business practices are being utilized.

# **Questions from Senator Barrasso**

133. If confirmed, will you merge the Office of Surface Mining and the Bureau of Land Management? If so, please explain in detail the costs incurred as well as the savings expected in merging the two agencies. Please also explain the impacts, if any, to the Abandoned Mine Land program.

Response: It is my understanding that the Department has no plan to merge OSM and BLM, but is working to maximize administrative efficiencies between the agencies. If confirmed, I will ensure that the Department will keep you informed.

# **Questions from Senator Barrasso**

134. On January 19, 2013, the following public comment was submitted to the U.S. Army Corps of Engineers on the proposed Gateway Pacific Terminal/Custer Spur: "We are members of Grand View Beach Water Association, the first residential community downwind and downshore from Cherry Point, on Point Whitehorn. Our domestic water well, 112 feet deep, has served us, currently 15 families, great water over many decades. We are concerned about the negative impacts of a huge coal terminal and the fugitive toxic coal dust it will spread to our well area. We are also concerned about ground water intrusion carrying toxic pollution from the millions of gallons of water that would be used to water down the coal piles. The elevation of the coal piles would be only 30 to 40 feet above the level of our water source. Please study the impacts of the potential ground water pollution of our water source. Thank you. President Scott Slagle, Diane Slagle, Sec. Rick Hann, Sally Jewell, Lynne and Brian Thompson, Kristen Ginchereau, Sharon Bridges, Bruce and Lynne Shelton, and others." Are you the Sally Jewell referenced in this public comment? (If so, I reserve the right to ask additional questions on matters related to coal export terminals.)

Response: No. I have no knowledge of this organization.

# **Questions from Senator Barrasso**

135. As Secretary you will oversee the Bureau of Land Management. The BLM has a multiple use mission as set forth in the Federal Land Policy and Management Act of 1976 to manage public land resources for a variety of uses, such as energy development, livestock grazing, recreation, and timber harvesting. What actions are you going to take as Secretary to ensure that the BLM meets this statutory multiple use mandate?

Response: As I noted at my hearing, I believe we must take a balanced approach to all of the multiple uses of our public lands. Throughout my business career, my approach has been to bring people who have different interests in an issue together to help work out those differences. With regard to the use of public lands, regardless of whether it is hunters or anglers, mountain bikers, OHVers, oil and gas development companies, or others, it is important to get people to the table to work together to find any common ground. If confirmed as Secretary, I commit to bringing that attitude and approach to the Department of the Interior.

# **Questions from Senator Barrasso**

136. Do you perceive uses of public lands have an order of priority? Please describe your philosophy regarding your congressionally mandated responsibility to manage for multiple-uses on public lands.

Response: I am aware that the Federal Land Policy and Management Act of 1976 (FLPMA) directs the BLM to manage the nation's public lands on the basis of multiple use and sustained yield so that they are utilized in ways that best meet the present and future needs of the American people. If confirmed as Secretary of the Interior, I intend to fully carry out the direction in FLPMA. As I indicated during my confirmation hearing, in exercising my authority on these matters I think that it is important to look at issues on a case-by-case basis and to understand and appreciate the multiple uses of the lands involved and their value to the users, the local communities, the region, and our nation.

# **Questions from Senator Barrasso**

137. Multiple use clearly means use (such as ranching, mining, oil and gas development, timber production, all forms of recreation, etc.) in addition to scenic and conservation purposes. How do you define multiple use and sustained yield beyond the statutory definition?

Response: I am aware that FLPMA defines multiple use management on federal lands to allow for management in perpetuity for the benefit of present and future generations. Millions of acres are managed under FLPMA for varied uses that reflect local, regional, and national interests. Each area has a unique set of resources and relationship with the American people, and some areas are subject to further direction by Congress, the President, or the Courts. If confirmed, I look forward to applying my varied career experiences to ensure that we meet the challenges and promise of multiple-use management on our nation's public lands.

# **Questions from Senator Barrasso**

# 138. What role do you believe state and local governments play in defining the appropriate multiple use and sustained yield standard within their jurisdictions?

Response: As I mentioned during my confirmation hearing, I am committed to public engagement and connecting with state and local communities. The Department of the Interior and the BLM seek and welcome input from cooperating agencies, such as state, tribal and local governments, during the land-use planning process and in the course of evaluating other land use and resource management decisions. If confirmed, I look forward to working with a variety of partners in the management of the nation's public lands.

# **Questions from Senator Barrasso**

# 139. Do you believe we are moving away from multiple use to single use management of our public lands?

Response: As I noted in response to a previous question, millions of acres are managed under FLPMA for varied uses that reflect local, regional, and national interests. Each area has a unique set of resources and relationship with the American people, and some areas are subject to further direction by Congress, the President, or the courts. If confirmed, I look forward to applying my varied career experiences to ensure that we meet the challenges and promise of multiple-use management on our nation's public lands.

# **Questions from Senator Barrasso**

140. BLM managers undertook a review of Wilderness Study Areas and found many of these areas unsuitable for designation as wilderness; however, these lands continue to be managed in a restrictive fashion as WSAs. As Secretary, would you support the clear direction and recommendations of BLM officials to release these areas to allow for suitable management for multiple uses?

Response: It is my understanding that only Congress can resolve the status of Wilderness Study Areas (WSAs). If confirmed, I would welcome the opportunity to work cooperatively with Congress toward a thoughtful, constructive resolution of wilderness designation and WSA release that reflects current local conditions, community interests, and national priorities.

### **Questions from Senator Barrasso**

141. On December 23, 2010, Secretary Salazar announced Secretarial Order 3310 in front of REI's flagship store in Denver. This order created the Wild Lands policy which would restrict multiple-use access to Federal public lands. Congress has since defunded the Order. However, the Order is still on the books. If confirmed, will you commit to officially withdrawing the defunded Secretarial Order?

Response: I understand that, in response to the congressional action, Secretary Salazar confirmed that the BLM will not designate any lands as Wild Lands under Secretarial Order 3310, and that the provisions in that order regarding the designation of Wild Lands are not operative and cannot be implemented. I intend to uphold Congress' direction with respect to this Secretarial Order.

# **Questions from Senator Barrasso**

142. On May 24 of last year, Interior Secretary Salazar signed Secretarial Order 3321 establishing the "National Blueways System." This system, according to the Secretarial Order would –

"provide a new national emphasis on the unique value and significance of a 'headwaters to mouth' approach to river management and create a mechanism to encourage stakeholders to integrate their land and water stewardship efforts by adopting a watershed approach."

The Order goes on further to state that it authorizes the establishment of an "intraagency National Blueways Committee to provide leadership, direction, and coordination to the National Blueways System."

Do you support the use of Secretarial Orders to create new land and water designations?

If confirmed, will you commit to immediately repeal Secretarial Order 3321?

If confirmed, will you in the future bring such proposals to Congress that create new land and water designations so that we may consider them through the normal committee process and with public transparency?

Response: As I stated at my hearing, if confirmed, I commit to bringing multiple stakeholders to the table, and to ensuring that the actions I take are well informed, transparent, fair, and accountable.

#### **Questions from Senator Barrasso**

143. Federal law is commonly viewed under this hierarchy: (1) the U.S. Constitution, (2) federal statutes, (3) executive orders, and (4) agency rules and regulations. However, a fifth general classification has come to exist and permeate the executive branch: guidance documents. Guidance documents include Secretarial memorandums, Secretarial orders, manuals, handbooks, policy initiatives, legal counsel opinions and legal interpretations, and other similar documents. What are your viewpoints with regard to this hierarchy, specifically the role of Congress to establish policy, and the role of agency guidance?

Response: I understand that agency guidance documents serve a necessary, but limited function addressing technical issues or providing additional context regarding statutory or regulatory issues. Guidance documents can frequently provide certainty and clarity for industry and other interested parties. Used properly, guidance documents can help channel the discretion of agency employees, increase efficiency, and enhance fairness by providing the public clear notice of agency policy while ensuring equal treatment of similarly situated parties. If confirmed, I would follow applicable standards for the development of guidance documents that are well informed, transparent, fair, and accountable.

#### **Questions from Senator Barrasso**

144. It has been reported you personally contacted Senators and asked for full funding for the Land and Water Conservation Fund (LWCF). As originally enacted, the LWCF required that 60 percent of annual appropriated funds be directed to the states to address local recreation needs and support state parks. Unfortunately, over the last 25 years, the stateside account has received an annual average of only 11 percent of LWCF funding. Would you support an equitable distribution of at least 40% of LWCF funds to the stateside account?

Response: I believe the Administration and Congress should work together to adequately fund the programs in the Land and Water Conservation Fund with a balance of funding for federal, state and local engagement and collaborative efforts to achieve conservation goals. In recent years, funding for the program has declined, reducing opportunities to secure a conservation legacy on local, state, and federal lands for future generations as intended by this visionary legislation enacted by Congress in 1965.

#### **Questions from Senator Barrasso**

145. The LWCF Act will be up for reauthorization in 2015. Will you pledge to work with Congress and state and local parks and recreation officials to make appropriate changes to the Act to restore the original intent of the fund?

Response: As I stated at my confirmation hearing, I believe that the Land and Water Conservation Fund has been a critical tool in making resources available for recreation. Conservation of our natural resources -- both wildlife and the protection of important lands -- and our outdoor heritage, including hunting and fishing, remains essential to Americans' quality of life and to our economy. If confirmed, I look forward to working with you and other members of Congress on this important issue.

#### **Questions from Senator Barrasso**

146. Do you support the current BLM efforts to round up excessive wild horse populations to prevent environmental damage and overgrazing?

Will you support renewal of the consent decree between the State of Wyoming and the BLM? If not, why?

Response: While I understand that the Wild Horse and Burro Act requires BLM to use gathers to remove excess horses from the range and to ensure a thriving ecological balance on the lands in question, I believe healthy western landscapes include those that support wild horses and burros, grazing, wildlife, recreation, and other activities. If confirmed, I look forward to working with you and bringing a variety of stakeholders to the table to promote the responsible management of public rangelands. Regarding the consent decree mentioned in your question, I am not familiar with its details, but if confirmed I commit to learning more about this issue.

#### **Questions from Senator Barrasso**

147. What are your thoughts on administrative or policy changes that would improve the implementation of the 1971 Wild Horse and Burro Act to reduce cost and improve compliance with Appropriate Management Levels in the west?

Response: I am aware that the Wild Horse and Burro program at the BLM poses unique challenges. I understand the BLM is continuing to develop and implement targeted policy changes and is working to find ways to make the program sustainable within the existing statutory framework. If confirmed, I look forward to working with you to better understand the issues and complexities surrounding the program in order to strengthen and improve implementation of the Wild Horse and Burro program.

#### **Questions from Senator Barrasso**

## 148. Do you support the disposal of federal lands identified for such in the BLM's Resource Management Plans?

Response: I am informed that the BLM preliminarily identifies lands for disposal through its land use planning process, but that additional review, appraisals, surveys, and public participation are necessary before these lands can be sold or exchanged. If confirmed, I look forward to working with the BLM to ensure that these processes work for the benefit of the public, stakeholders and interested parties.

#### **Questions from Senator Barrasso**

# 149. During these times of fiscal limitations, do you believe the Interior Department should prioritize the maintenance and safety of existing land holdings or the acquisition of new land?

Response: I understand that there are many competing priorities for limited resources. And importantly, acquisitions are often done for management efficiency reasons, helping to secure public land in-holdings, or consolidating land holdings to make management easier and cost less. I also understand that the funding proposed by the Administration for federal land acquisition is part of a strategy that reflects the President's agenda to protect America's great outdoors, including acquisitions to improve access, and demonstrates a sustained commitment to a 21st century conservation agenda. There is a balance between addressing the most urgent needs for recreation; species and habitat conservation; and the preservation of landscapes and historic and cultural resources, and addressing the deferred maintenance backlog. Should I be confirmed as Secretary, I look forward to working with you and other members of Congress to address this important issue.

#### **Questions from Senator Barrasso**

150. The USFWS made a determination that the Shoshone NF is "occupied" lynx habitat based on one "potential" track in the snow in 2008-2009 and one confirmed track in the winter of 2004-2005. The effect of that determination is that 597,000 acres of the Shoshone NF are managed as lynx habitat, with restrictions on precommercial thinning and other forest management. Would you commit to a FWS review of that determination?

Response: I am not familiar with this specific issue, but if confirmed, I commit to reviewing it with the FWS.

#### **Questions from Senator Barrasso**

151. The USFS amended most of the forest plans in Wyoming through the Northern Rockies Lynx Amendment and the Southern Rockies Lynx Amendment as a result of the USFWS listing of lynx under the ESA. One of the specific effects has been to restrict precommercial thinning of young, regenerated stands because they would potentially provide snowshoe hare habitat, which is a primary prey for lynx. That was intended to be short-term direction, but neither the FS or FWS plan have shown any intent to review that direction. Would you commit to the FWS working with the FS on a plan to review that direction?

Response: As noted in the response to the previous question, if confirmed, I commit to reviewing this issue with the FWS.

#### **Questions from Senator Barrasso**

152. The Bureau of Land Management (BLM) Public Domain (PD) lands include approximately 58 million acres of forests and woodlands. The President's FY 2013 Budget proposed a significant reduction in the BLM PD Forestry Program, including the following (comparisons from FY 12 enacted to FY 13 President's Budget):

funding from \$9.7 million to \$6.3 million -woody biomass sold from 110,000 green tons to 55,000 green tons -timber products sold from 30 million board feet to 12 million board feet -FTEs from 84 to 50 -stewardship contracts from 35 to 7 -restoration treatments through sales from 21,700 acres to 5,500 acres -fuelwood and non-timber permits from 23,000 to 12,000 -treatment acres from 16,000 to 4,000 -timber-related economic activity from \$266 million (2010) to \$180 million

The effects would include lost jobs in forest products companies, reduction of economic outputs from local businesses, increased susceptibility to insects, disease and wildfires, and potentially increased costs of fire suppression and environmental effects. Would you agree that reducing the BLM's PD forestry program should be reviewed and reconsidered?

Response: I am not aware of the specific details of the 2013 budget request for the Public Domain (PD) Forestry Program in the Bureau of Land Management. I appreciate your concern over the potential impacts to economic output and environmental consequences associated with a budget reduction. If confirmed, I will investigate the status of the PD forestry program and evaluate the status of this and other BLM programs.

#### **Questions from Senator Barrasso**

## 153. Do you agree that the delisting of the wolf in Wyoming, Idaho and Montana was a success story for the Endangered Species Act?

Response: Yes, I believe that the delisting and the return of healthy populations of the wolf to the Northern Rocky Mountains is a success story, and one that I believe is a positive result of the cooperation of states, tribes, and many partners to bring about the recovery of this species.

#### **Questions from Senator Barrasso**

### 154. Do you agree that Wyoming's delisting deserves the same legal protections from judicial challenges that Idaho and Montana already have?

Response: I am told by the FWS that the successful recovery of the species is a reflection of outstanding cooperative work among the states of Wyoming, Idaho, and Montana, tribes, many partners, and the federal government. I understand that the FWS has full confidence that the Wyoming management plan is legally defensible and that the states' plan will ensure the sustained recovery of the species.

#### **Questions from Senator Barrasso**

155. Do you believe a species should be listed as endangered or threatened under the Endangered Species Act if the only reason the species is in decline is a finding that the species is under threat due to anthropogenic, man-made climate change?

If so, and since the ESA is a U.S. statute, what measures can the U.S. do unilaterally that will guarantee the recovery of that species?

If U.S. action alone cannot guarantee the recovery of a species, why should such a listing occur if there are communities and families that will be negatively impacted by that species designation in terms of job losses or public safety concerns?

Response: I understand from the FWS that the statute does not differentiate threats on this basis when it comes to listing decisions, but requires that a species be listed as endangered, if the FWS determines that a species is in danger of extinction throughout all or a significant portion of its range. It is to be listed as threatened if the FWS finds the species is likely to become in danger of extinction within the foreseeable future throughout all or a significant portion of its range. While the Department and the FWS must fully implement all applicable federal laws to protect listed species, the recovery of any listed species cannot be guaranteed. If confirmed, I will commit to ensuring that all Endangered Species Act decisions continue to reflect the best available science.

#### **Questions from Senator Barrasso**

156. As you know, in 2011, there was a closed-door settlement agreement between the Fish & Wildlife Service (FWS) and two environmental groups that led to a sixyear listing work plan for the FWS to review and potentially list more than 250 species. Many of these species have potential habitat that combined covers most of the Western States. However, none of the affected states or communities were a party to the agreement. Do you believe that is an open and transparent way to make public policy that significantly impacts Americans?

Do you believe State and communities impacted by these agreements should have a say in court agreements that might severely impact them?

If confirmed, would you agree not to enter into closed-door settlements where the public and affected States are not a party to these agreements?

If confirmed, would you open up litigation to local stakeholders and give impacted States and counties a seat at the table before any final agreement is signed?

Response: While I was not a party to any of the discussions or decisions regarding the development of these settlements, I am aware that the FWS has recently finalized its plan to address the backlog of species that have been found to warrant protection under the ESA. Throughout my career, I have brought different parties together and tried to reach agreement on difficult issues in order to avoid measures like costly litigation. While it is not always possible to avoid litigation, if confirmed, I will ensure that the Department actively engages state and local governments and the public in the search for improved and innovative ways to conserve and recover imperiled species.

#### **Questions from Senator Barrasso**

157. How effective do you believe the Endangered Species Act (ESA) has been over the past few decades? Do you think there are improvements that are needed to modernize it for current society and ecological needs?

Response: In enacting the Endangered Species Act, Congress made the prevention of species extinction a national priority. I believe the record is clear that the law has saved many species from extinction and has promoted a more sustainable management of our nation's vital natural resources. I believe that the Department has a successful record of working under the law to develop policies, like voluntary agreements, that serve to preclude the need to list. These measures provide landowners and businesses welcome predictability, and facilitate recovery. If confirmed, I will commit to implement the law based on the best available science, and I would be happy to discuss ESA implementation with the Congress, including whether there are potential areas for improvement.

### **Questions from Senator Barrasso**

158. Will you support Congressional efforts to reform the ESA by strengthening the requirements for listing petitions and assuring the delisting of recovered species?

Response: I believe that we must ensure that implementation of the law is effective and efficient. If confirmed, I look forward to further discussions with Congress on this matter, including potential areas for improvement.

#### **Questions from Senator Barrasso**

# 159. What are your thoughts on administrative or policy improvements to the implementation of the ESA? Can and should changes be made to reduce legal challenges?

Response: I believe that we must ensure that implementation of the law is effective and efficient. If confirmed, I will commit to continuing to work with the FWS to ensure that implementation of policies such as voluntary conservation agreements continue to be effective. I look forward to further discussions with Congress on all matters related to ESA administration.

#### **Questions from Senator Barrasso**

160. The Endangered Species Act (ESA) has been one of the most abused federal Acts in recent memory. Special interest organizations have broken the financial back of the Fish and Wildlife Service (FSW) by filing petitions to list thousands of species knowing that it would be impossible for the FWS to respond under the required deadlines. Even worse these litigants continue the onslaught by suing the FWS for failing to meet arbitrary deadlines. The net result is less federal funding for conservation, and millions of dollars in attorney fees to these litigants. And with the ESA only having a 1% success rate of delistings, it only stands to reason that these litigants have further crippled the ability for conservation success. Would you support amending the ESA to give the FWS more discretion to respond to these mass litigants and reduce government dollars being wasted on abusive litigation?

Response: If confirmed, I would be pleased to discuss ESA reauthorization and implementation with you and Congress, including whether there are potential areas for improvement in meeting statutorily prescribed deadlines.

#### **Questions from Senator Barrasso**

161. According to publically available documents the Conservation Alliance has funded 30 environmental special interest organizations. These same groups have filed more than 1,100 federal lawsuits between 2005 and 2012. Will you explain your personal and REI's relationship with the Conservation Alliance?

Response: I have not made any personal donations to the Conservation Alliance and my only interaction has been to attend the occasional presentation they have hosted at the Outdoor Retailer trade show, held bi-annually in Salt Lake City. These presentations have generally been large gatherings featuring a well-known speaker. In 1989, The North Face, Kelty, Patagonia and REI founded the organization to help businesses in the outdoor industry work together in support of outdoor places of interest to their customers. Approximately 175 companies fund the Conservation Alliance at this time. REI has provided financial support for the organization, consistent with other companies in the industry. Over the organization's history, some REI employees have served as individuals on its board of directors.

#### **Questions from Senator Barrasso**

162. Most of the Bureau of Reclamation facilities are in the western states. Most of the agency's infrastructure has an average age of over 50 years. In 2008, Reclamation testified before this committee that maintenance needs on Reclamation facilities exceeded \$3.2 billion. What is the current estimated backlog?

#### If confirmed, what steps would you take to eliminate this backlog?

Response: I understand that addressing the Bureau of Reclamation's aging infrastructure is a priority for the Department. I recognize Reclamation's important role in delivering water and power to the West and will work with my colleagues in the bureau and the Department to better understand and address the challenges it faces.

#### **Questions from Senator Barrasso**

163. Water is the lifeblood of western states, with the Bureau of Reclamation providing much of that water to our communities. My home State of Wyoming alone has a series of proposed water storage projects that will need to go through the currently lengthy and burdensome permitting process. Will you commit to expedite the approval of new water storage projects in the West to provide for rural communities that are in need?

Response: I understand that the Administration is working on government-wide efforts to modernize federal infrastructure permitting and review regulations, policies, and procedures, and that the Department of the Interior is playing an active role in supporting these efforts.

#### **Questions from Senator Barrasso**

164. Societal values related to environmental improvement have grown dramatically since the time when many Bureau of Reclamation water management facilities were constructed and began stimulating economic growth and healthy communities. Would you agree that we must find a way to continue to meet the historic needs of the communities Reclamation serves while also striving to address the growing demand for water for the environment?

Response: I agree. The Bureau of Reclamation's mission, as I understand it, is to manage, develop, and protect water and related resources in an environmentally and economically sound manner in the interest of the American public. If confirmed, I will support the Bureau's efforts in this regard.

#### **Questions from Senator Barrasso**

165. The Bureau of Reclamation faces many competing and in fact conflicting demands when making water project operating decisions in the West. Often these are characterized as environmental benefit vs. human benefit decisions. How will you approach these decisions as Secretary of the Interior?

Response: First, I believe Reclamation needs to continue to be an active participant, together with USGS and other federal, tribal, state, and local science providers, in an aggressive science program to better understand the effects of different tradeoffs in decisions regarding water resources. Second, based on the best available scientific data, Reclamation will continue working closely with affected interests to assess the need to modify its operations and infrastructure to adapt to changes in hydrology and climate. Finally, Reclamation needs to continue its efforts to help water users conserve water and operate more efficiently. This latter effort will help the West address many of its future water supply challenges, including those that result from climate change. I believe that transparency and continued communication are essential to successful collaborative relationships with sister federal agencies and with our tribal, state and other stakeholders, and I will strive to foster these relationships if confirmed.

#### **Questions from Senator Barrasso**

166. Do you believe the weather events that have occurred over the last few years are a direct result of anthropogenic, man-made climate change?

Response: I recognize that the consensus in the scientific community is that climate change is a reality, and its impacts, from longer, drier droughts to increased flooding and more severe storms, are being felt across the country. I also appreciate that no specific weather event can be attributed to climate change.

#### **Questions from Senator Barrasso**

167. Do you believe we can predict what the weather will be in Wyoming or any other State 10, 20 or 50 years from now with any accuracy, and what the impact will be to the landscape from that weather?

If you cannot predict with any accuracy, how will U.S. taxpayer investments today to protect species decades from now based on inaccurate computer models guarantee any success?

Response: While the consensus in the scientific community is that climate change is a reality, my understanding is that we cannot predict with certainty either day-to-day weather or the impact thereof on the Wyoming landscape in 5, 10, or 50 years. But I also understand that as the manager and steward of one-fifth of the nation's land, thousands of miles of coastline, and nearly two billion acres on the Outer Continental Shelf, as well as the water, fish, wildlife, and other natural resources, the Department has to make management decisions today based on the best scientific information available, consistent with applicable law.

#### **Questions from Senator Barrasso**

168. In your opinion, what is the difference between the terms "extreme weather" and anthropogenic, man-made "climate change"?

Response: I am not a climate scientist, so my understanding of these terms is generally that of a lay person. With that in mind, I would describe "extreme weather" as short-term changes in regional climate and "climate change" as a more long-term trend.

#### **Questions from Senator Barrasso**

169. The Bureau of Land Management issued a notice for the Grand Junction Field Office's Resource Management Plan in the Federal Register on Jan. 25. The Grand Junction Field Office's RMP proposes a draft plan by the BLM that prohibits access to off-highway vehicle (OHV) use, citing that the areas have "wilderness characteristics." With the use of wilderness characteristics, the RMP resurrects the controversial Wild Lands policy defunded by Congress in April of 2011. The guidance manuals cited in the RMP include language directly lifted from Interior Secretarial Order 3310 and its supporting documents.

With the Grand Junction example in mind, do you believe by placing a higher premium on wilderness characteristics than other inventoried uses, the BLM is indirectly administering land use restrictions?

Response: While I am not familiar with the specifics of the Grand Junction Resource Management Plan, it is my understanding that the BLM is required by FLPMA to ensure that its inventories for all resources, including wilderness characteristics, are current. If confirmed, I look forward to learning more about this particular plan and the proposals put forward for public consideration. I am committed to ensuring that planning efforts are inclusive by working with interested parties, local communities, and elected officials.

#### **Questions from Senator Barrasso**

170. In the past you have championed and highlighted non motorized recreation as part of the America's Great Outdoors initiative. Do you support motorized recreation on federal lands? If so, in what specific ways do you plan to promote motorized recreation as part of America's Great Outdoors?

Response: I believe motorized recreation is one of the many multiple uses for the public lands, and I support motorized recreation where it is appropriate. As I mentioned at the hearing and in response to previous questions, I think it is important to examine uses on a case-by-case basis.

#### **Questions from Senator Barrasso**

171. In the Grand Junction Field Office RMP, the BLM also wants to prohibit offhighway vehicle use during a high wind event because of particulate matter.

Why does the RMP single out only off-highway vehicles by prohibiting them because of particulate matter?

Why does the BLM want to enforce the disturbance of particulate matter through an RMP?

Does the BLM plan to expand the particulate matter restriction for offhighway vehicles to other western States with upcoming RMPs?

If, so which areas are being considered? Wyoming?

If not, will you explain why Wyoming would be treated differently from Colorado?

Response: As I indicated in response to a previous question, it is my understanding that the BLM's RMPs address a whole suite of issues, uses, and management options for the public lands, and that they consider potential environmental impacts of proposed uses of public lands and resources, including uses like motorized vehicles and other forms of recreation. If I am confirmed, I commit to working closely with BLM to ensure proper management and planning for our nation's public lands.

#### **Questions from Senator Barrasso**

172. In October 2011, the National Park Conservation Association sued the National Park Service for failure to Protect Big Cypress National Preserve in Florida. The lawsuit sought to prohibit motorized off-road vehicle use

Do you support the NPCA's suit against the NPS?

Is there an inherent conflict between motorized and non motorized recreation on federal land?

If so, in your view, what is the proper role and place for motorized recreation?

What is the proper role and place for non motorized recreation?

Response: I have not been involved in litigation decisions of the NPCA, including litigation related to the Big Cypress Preserve. However, because this is a matter in which the NPCA has been involved, if confirmed, I will consult with the Department's ethics office on the extent to which I may participate in this matter. In general, however, I believe motorized recreation is one of the many multiple uses for the public lands, and I support motorized recreation where it is appropriate. As I mentioned at the hearing, I think it is important to examine uses on a case-by-case basis.

#### **Questions from Senator Barrasso**

## 173. How will you strive to improve the relationship between the agency and stakeholders who hold grazing permits on public lands?

Response: Over the course of my business career, I have been committed to bringing people together to find common solutions to difficult issues. If confirmed, I will work with stakeholders, including ranchers, to ensure that the public lands are sustainably managed for multiple uses, including livestock grazing.

#### **Questions from Senator Barrasso**

174. In your opening testimony you spoke about the need for businesses to have certainty and clarity when making investments.

Do you believe proper land management is an important investment on federal or private land?

Do you believe a long term view is required by federal land managers or private land owners in making proper land management decisions?

Do you see livestock grazing as primarily a commodity use of public lands or a tool for the proper management of these lands?

Response: We are fortunate to have a variety of resources on federal lands, and I believe that proper land management is an important investment for lands in both public and private ownership. If confirmed as Secretary, I would take seriously my stewardship responsibilities for our public lands and resources. They will be here long after we are gone, and a long-term view is critical when making management decisions that must benefit both present and future generations. Livestock grazing is an integral component of the BLM's multiple-use mandate and must be managed so as to achieve and maintain rangeland health. If confirmed, I would work with public land stakeholders, including Members of Congress, to ensure we strike the right balance between the various uses of public lands, including grazing.

#### **Questions from Senator Barrasso**

175. The National Parks Conservation Association has opposed the Grazing Improvement Act—which I introduced last Congress and again this Congress. The bill would extend the term of Federal grazing permits from 10 to 20 years and streamline the renewal process for grazing permits. Knowing the importance of certainty for businesses as stated in your opening comments to the committee—and the need for agencies to act in a responsive and timely manner—will you commit to supporting these principles in my legislation?

Response: As I stated at the confirmation hearing, I understand, as a business person, the importance to industry of regulatory certainty and clarity. If confirmed, creating certainty and predictability will be cornerstones of my vision for managing the Department.

### **Questions from Senator Barrasso**

176. Given that Western Watersheds Project has as its goal the complete removal of livestock from public lands, are you aware of NCPA having worked with WWP on litigation?

Response: No, I was not aware of this organization that NPCA worked with.

#### **Questions from Senator Barrasso**

177. Currently, wealthy non-profits that file process-based lawsuits against the government concerning ESA listing decisions, grazing permit renewals and other DOI decisions have access to taxpayer dollars. Do you believe this should occur for organizations worth tens of millions of dollars?

Response: I believe strongly in a transparent and collaborative approach to problem-solving and looking for ways to resolve environmental concerns while balancing the need for development consistent with the law. As I noted at my confirmation hearing, throughout my business career I have brought different parties together to try and reach agreement on difficult issues so that measures like lawsuits are not necessary in order to ensure that laws are properly implemented.

#### **Questions from Senator Barrasso**

178. How can the administration facilitate the NEPA process in a manner that reduces the size and complexity of NEPA documents, shortens time frames for NEPA completion and reduces opportunities for procedure-based legal challenges?

Response: I am aware that a priority of the Administration is to modernize NEPA to better assist federal agencies to meet the law's goals, enhance the quality of public involvement in governmental decisions relating to the environment, increase transparency, and improve its implementation. If confirmed, I will support these efforts.

#### **Questions from Senator Barrasso**

179. Would you support innovative approaches that make state and local governments true partners in the management of federal lands within their jurisdictions? What approaches would you suggest?

Response: Throughout my business career, my approach has been to convene people with different interests to facilitate resolution of those differences. I believe it is important to bring people together to work toward common ground. If confirmed, I commit to continuing and reinforcing that kind of approach at the Department of the Interior.

## **Questions from Senator Barrasso**

# 180. Describe your understanding of the roles of the States, water users, agencies and Department of Interior in the management of the Colorado River?

Response: I appreciate that the Colorado River and its tributaries are exceedingly important for western states and Indian tribes. Passing through Arizona, California, Colorado, New Mexico, Nevada, Utah, and Wyoming, I am told the Colorado provides water to nearly 40 million people for municipal use, supplies water used to irrigate millions of acres of land, and is also essential to Indian tribes, National Wildlife Refuges, National Recreation Areas, and National Parks. Federal, state and tribal governments exercise control over water resources. I am also aware that Department plays an important role in the management of the Colorado River and that the Secretary of the Interior has a unique role as water master for the Lower Colorado River. I recognize the Department's obligation to coordinate with other entities having responsibility for water management in the Colorado River Basin.

## **Questions from Senator Barrasso**

181. Describe what you believe the roles of the States, water users and Department of Interior agencies should be in management of the Colorado River. Do you have any plans to change those roles?

Response: If confirmed, I will comply with all applicable federal laws that govern the operations of the Colorado River system, including the Law of the River. I will work to ensure that the tribal, municipal, agricultural, environmental and recreational needs of the Colorado River stakeholders are a priority for the Department.

# **Questions from Senator Barrasso**

# 182. Describe your understanding of the obligation of the United States to Mexico in regards to water from the Colorado River?

Response: I am advised that the allotment of Colorado River water to Mexico is governed by the 1944 Mexican Water Treaty and subsequent agreements between the U.S. and Mexico. I understand that interpretation of the U.S. treaty obligations is within the purview of the Secretary of State and that such interpretation is carried out in close consultation with the Department of the Interior.

# **Questions from Senator Barrasso**

183. In 2011 Secretary Salazar in a meeting co-hosted by Governor Mead of Wyoming, prompted the creation of a Taskforce staffed by the Governors of the 11 sage grouse states and the executives of the Bureau of Land Management (BLM), the U.S. Fish and Wildlife Service (FWS), the Natural Resource Conservation Service (NRCS), and the U.S. Forest Service to develop a near-term, policy focused, rangewide conservation strategy that would preclude the need to list sage-grouse under the authority of the Endangered Species Act (ESA) by 2015. What would you do to add value to this effort and others like it?

Response: I understand that Secretary Salazar and his senior team have given sustained, high level attention to this issue. If confirmed, I commit to maintaining that high level of engagement and utilizing any lessons learned. I am committed to supporting both the conservation of Western wildlife and development of economic opportunities by supporting the Administration's ongoing work with affected states, tribes, industry, and other stakeholders. If confirmed, I will be happy to meet with you and other members of Congress to discuss ways that we can conserve wildlife and its habitat while ensuring that energy production and economic investments continue.

# **Questions from Senator Barrasso**

184. In 2011, the Department of Interior withdrew approximately 1 million acres of mining claims, most of which were existing and valid claims under the 1872 Mining Law. The basis of this withdrawal was due to environmental concerns that were never really demonstrated in a scientific or peer-reviewed manner. Most recently, the BLM has been evaluating a mitigation plan regarding Sage Grouse, and there is discussion regarding the use of FLMPA to withdraw significant areas of land from activities authorized under the Mining Law to protect "critical habitat". Several western States have developed mitigation plans that protect critical habitats and allow multiple use, including mining. However, BLM does not seem to be considering these plans. Do you see opportunities where the programs developed by the States could be used to guide BLM in protecting "critical habitat" and allow use that supports thousands of jobs in the Western United States?

Response: I am advised by the BLM that it will consider alternatives that incorporate state-proposed conservation strategies in developing land management plan amendments and supporting National Environmental Policy Act documents related to Greater Sage-Grouse conservation. If confirmed as Secretary of the Interior, I commit to you that I will also continue to work closely with the Governors of the Western States and consult with tribes in coordinating the Department's Greater Sage-Grouse conservation efforts and ensure cohesive approaches.

## **Questions from Senator Barrasso**

185. How would you balance socioeconomic considerations in the west with consideration for conservation? What role do new special land designations (wilderness, Areas of Critical Environmental Concern, roadless, primitive areas) play in this balance?

Response: As I mentioned at the hearing, I believe we can promote both conservation and a vibrant economy in the West. I intend to ensure that all views are heard to inform decision making in land management planning. If confirmed I look forward to bringing this perspective that I have long held to the role of Secretary.

# **Questions from Senator Barrasso**

186. You have has served on the board of the National Parks Conservation Association (NPCA) since 2004. NPCA, in its America's Great Outdoor Initiative report recommends that the National Park System be expanded to "better connect parks to surrounding ecosystems on which park wildlife depend." What are your views on designating buffer zones around National Parks to "protect" park resources including wildlife that regularly move across park boundaries?

Response: I understand that the administration does not support the designation of buffer zones surrounding the land that the National Park Service administers. However, I think that it is appropriate to have the National Park Service participate in discussions about lands or land uses on adjacent or nearby property that may affect park resources, just as any other neighboring landowner.

## **Questions from Senator Barrasso**

# 187. What are your perspectives concerning hydraulic fracturing?

Response: I agree with the President's statement that natural gas has and will continue to play a crucial role in America's energy economy and independence. Hydraulic fracturing technologies have helped open vast new sources of natural gas here in the continental United States. The natural gas boom brought by advances in fracking technology has powered tremendous economic growth in some parts of the country resulting in job growth and falling energy costs. As someone who started my career as an engineer for Mobil in the Oklahoma oil fields, I know how essential it is that the public has full confidence that the proper safety and environmental protections are in place.

## **Questions from Senator Barrasso**

188. In 2010, Wyoming was the first state in the nation to develop and adopt rules for public disclosure of chemicals used in hydraulic fracturing operations. Wyoming's rules address wellbore integrity and flowback water from hydraulic fracturing operations. These regulations were developed with sound science and create a responsible balance between environmental protection and energy production and are applied on federal, private and state lands. The BLM has proposed to unnecessarily duplicate Wyoming's rules. How do you envision that the BLM will balance its proposed regulation in light of decreased funding when backlogs already exist?

# Will you give maximum deference to states already regulating these activities? If not, why?

Response: I am committed to the President's all-of-the-above approach to the safe and responsible development of our country's abundant energy resources. Although I have not had the opportunity to learn the intricacies of the proposed BLM fracking rule, I support the Department's efforts to promote the development of this abundant domestic resource on public lands safely and responsibly. If confirmed, I will work to ensure that regulation of hydraulic fracturing by the Department is focused on reasonable requirements that will help ensure robust production while also providing sufficient protections for critical natural resources. I would encourage knowledge-sharing between the BLM and states to assure that the best available science is used to support safe and responsible resource development, whether on private, state, or federal land.

## **Questions from Senator Barrasso**

189. The NEPA process – time and length of documents – continues to increase in length. What do you plan to do to provide for a reasonable NEPA process that the public can have confidence in?

Response: If confirmed, I would support the Administration's commitment to modernizing NEPA to better assist federal agencies to meet the goals of NEPA, ensure compliance in a more timely fashion, ensure public involvement in governmental decisions, increase transparency, and improve implementation.

## **Questions from Senator Barrasso**

190. NPCA has led the charge to eliminate snowmobile access to Yellowstone National Park. Do you believe snowmobiles and snowcoaches both serve a role in providing access our Nation's first national park? Will you support the National Park Services recently announced final plan concerning winter use in Yellowstone?

Response: As I mentioned at my confirmation hearing, I believe we must take a balanced approach to the multiple uses of our public lands. While I am not familiar with the details of the National Park Service's recently announced plan concerning winter use in Yellowstone, I understand that it is a proposed rule that authorizes access by both snowmobiles and snowcoaches and was the result of stakeholder engagement. If confirmed, I look forward to learning more of the details of this final plan.

## **Questions from Senator Barrasso**

191. Although not policy guidance per se, the Obama Administration has used its litigation settlement authority to make or change Department policy. It is clear that substantive policy is being enacted from these settlement agreements. For example, on September 9, 2011 the Justice Department, on behalf of the U.S. Fish and Wildlife Service (FWS), filed settlement agreements in the multi-district Endangered Species Act litigation. Not only did the Justice Department agree that the FWS had failed to timely make decisions related to 113 species, the settlement agreement added 940 more species to the list, and requires the federal government to complete the section 4 decision regarding all 1053 species within a five-year period. What role do you believe litigation plays in federal land use management?

What will you do to ensure that public policy is not unduly influenced through litigation and settlement?

What role do you believe climate change adaptation science should be integrated into federal agency decision making?

Response: As I noted at the hearing, throughout my business career I have brought parties together and tried to reach agreement on difficult issues in order to avoid costly litigation. It is my understanding that the multi-district settlement agreement did not add any species to the endangered or threatened species list, but rather specified time frames within which certain statutorily prescribed determination would be made. With regard to the role of climate change adaptation science in agency decisionmaking, I recognize the consensus in the scientific community that climate change is a reality. As the manager and steward of one-fifth of the nation's land, thousands of miles of coastline, and nearly two billion acres on the Outer Continental Shelf, as well as the water, fish, wildlife, and other natural resources that are found there, Department officials have to make management decisions today based on the best scientific information we have available.

## **Questions from Senator Barrasso**

192. Many of the individual agencies within the Department of the Interior hold monthly or quarterly meetings with stakeholders. At present the USFWS does not hold any such meetings regarding ESA matters. Will you commit to directing USFWS to initiate regular communications and meetings with interested stakeholders on ESA matters—at a national and local level?

Response: I am told that the FWS meets regularly with its state fish and wildlife partners to discuss implementation and coordination of the Endangered Species Act, has established a Joint State-Federal Task Force in conjunction with the Association of Fish and Wildlife Agencies, and that agency leaders and scientists meet regularly with a wide diversity of stakeholders. If confirmed, I commit to continuing and expanding this record and opening my door to partners and interested stakeholders to address specific ESA issues.

## **Questions from Senator Barrasso**

193. The purpose of the Endangered Species Act is to protect and conserve endangered and threatened species. Certain environmental groups continue to attempt to use the ESA to pursue and require the reduction of greenhouse gas emissions. How will you ensure that, consistent with your obligation to carry out the purposes of the ESA, the Department of the Interior does not allow parties to use the ESA as a back-door mechanism to force the debate or choice of federal statutory or regulatory actions regarding responses to climate change or any regulation of greenhouse gas emissions?

Response: This Administration has made it clear that it does not consider the Endangered Species Act to be an appropriate tool to regulate greenhouse gas emissions and I share this position. Should I be confirmed, I will continue this approach in carrying out the ESA.

# **Questions from Senator Barrasso**

194. On public access, the enabling act for Grand Teton National Park established public rights of way on the Moose-Wilson Road for access to adjacent lands. Subsequently in 1977 an easement from the Rockefellers, who owned land along the road, clearly sets forth the position of the United States that the Moose-Wilson Road is a public road which the United States is committed maintaining and operating. A directional closure or one-way limitation on the Moose Wilson Road is outside the jurisdiction of GTNP given the public's established rights to access and use the road as reflected in the 1977 Rockefeller easement. Please comment on your commitment to maintaining public access on the Moose-Wilson Road.

Response: Although I am not familiar with the specifics of this issue, I can appreciate the importance of the local community's desire for public access. If confirmed, I look forward to learning more about this important issue and working to engage the community and other stakeholders.

# **Questions from Senator Barrasso**

195. On public safety and the Moose-Wilson Road pathway, the 2007 GTNP Transportation Plan EIS fully analyzed the impacts of completing a pathway along the entirety of the Moose-Wilson Road which allows the NPS to amend and approve pathway development closing the existing 3.3-mile gap. An additional, lengthy and costly environmental analysis is not necessary because the NPS has already analyzed the effects of the pathway, satisfying the "hard look requirement." With the 2016 realignment project on the Moose-Wilson Road in which the road and pathway construction can be simultaneous to capture efficiencies and limit environmental disturbances, timely decisions are important. As was done with a similar modification amendment process in Yellowstone, a modification amendment to the GTNP Transportation Plan Record of Decision with an alternative already fully analyzed is legally available and should be a priority. Will Interior agree to a process to amend the GTNP Transportation Plan ROD with an alternative already studied of a complete pathway on the Moose-Wilson Road and partner with the local community to pay privately for the construction and maintenance of that pathway?

Response: I understand that NPS is evaluating the request of local officials to amend the Record of Decision to authorize construction of a pathway along the entire length of the road. If confirmed, I look forward to learning more about this important issue and working to engage the community and other stakeholders.

## **Questions from Senator Udall**

196. The National Park Service is coming up on its 100th anniversary in 2016. As you know, in 2011, the park service released A Call to Action intended to help prepare the park service for a second century of stewardship and engagement. One of the bigger themes in A Call to Action is engaging more youth in the parks, and more broadly I think we all know that we need to get more kids outside more often. As you may know, I have legislation that will help states encourage kids and families to be physically active outdoors called the Healthy Kids Outdoors Act. How do you see both the park service and Interior generally working to achieve its goals in terms of youth engagement, including, for example, utilizing the youth Conservation Corps?

Response: Public lands overseen by the Department of the Interior, from National Parks in urban areas to wildlife refuges to the vast lands of the BLM provide wonderful opportunities to engage people, young and old, in a variety of healthy activities. The National Park Centennial provides a once-in-a-lifetime platform to bring visibility of our public lands to the American people. The lands managed by the Department of the Interior have successfully engaged volunteers in stewardship projects and the Youth Conservation Corps has been an important part of this effort. Should I be confirmed, I hope to expand these activities, utilizing the array of non-profit organizations dedicated to this work, to accomplish several worthy objectives: providing a deep and enduring connection of our youth to their public lands; developing skills for volunteers; and supporting the important infrastructure on our public lands that is needed to protect the resource and serve the public. As REI has demonstrated, there are good opportunities to engage the private sector in supporting these activities.

## **Questions from Senator Udall**

197. In August, the Bureau of Reclamation is expected to issue a Record of Decision, after a thorough NEPA process, on the Arkansas Valley Conduit. The conduit was first authorized as part of the Fryingpan-Arkansas Project more than 50 years ago, intending to bring safe drinking water supplies to the southeastern corner of Colorado. Following new authorizing legislation, which the Colorado delegation supported, 42 communities now look forward to the reality of the project, which will bring water from Lake Pueblo more than 100 miles to near the state line. Many of these communities are under enforcement action for not meeting federal water quality standards, but each community fixing its own supply system will cost more than this regional approach to addressing the safe drinking water supply needs. Will you support this regional solution?

Response: If I am confirmed, I look forward to working with you on continuing to make progress in promoting certainty, sustainability, and resiliency for those who use and rely on water resources in the West. I also look forward to working with you on resolving any outstanding issues surrounding the Arkansas Valley Conduit.

# **Questions from Senator Udall**

198. The Colorado Water Institute (CWI) at Colorado State University works closely with researchers, scientists, and private industry to develop sound science that assists and informs Colorado water managers and users. CWI facilitates the transfer of new water knowledge and assists in educating the next generation of Colorado water professionals by working with all Colorado institutions of higher education. It is supported by a U.S. Geological Survey program established by the Water Resources Research Act. Will you support this program as Secretary?

Response: I recognize and appreciate the contributions of the Water Resources Research Institutes. If confirmed, I look forward to working with the U.S. Geological Survey to ensure a continued legacy of world-class science to support decision-making. I understand that USGS is currently evaluating different ways in which the work of the Institutes, including the Colorado Water Institute, can become more aligned with National priorities while retaining a local focus.

## **Questions from Senator Udall**

199. As you know in Colorado and the Rocky Mountain West, we have many public lands that have been protected through Wilderness and other tools. It's my hope that we can continue to expand Wilderness protection for public lands throughout Colorado. However, I'm also cognizant of the fact that these protections can make it difficult at times to allow for multiple use development, such as transmission line planning in renewable energy rich areas, like the San Luis Valley. How do you see working with different interests on limited public lands to balance these diverse priorities?

Response: As I noted at the hearing, I believe we must take a balanced approach to uses of public lands to allow, as appropriate, energy, resource development, and recreation balanced with important conservation values. I do not believe it is, or needs to be, an either/or proposition – it should be a both/and proposition. In my experience, reasonable people want to work together to find common solutions. A critical first step is simply giving each the opportunity to understand others perspective and concerns. If confirmed, I look forward to bringing this approach to the Department of the Interior.

## **Questions from Senator Lee**

200. I was one of 19 members who signed on to a letter to the BLM on August 2, 2012 that expressed concern for the release of a number of policy manuals. These manuals mirror the polices of Secretary Salazar's Wild Lands Secretarial Order and we requested a briefing with the Secretary to discuss the extent to which the Wild Lands policies were used as direction in crafting these manuals. It has been 6 months since that letter was sent and there has been no briefing. When BLM was asked when the meeting would occur, we were told that it already had. BLM staff was referencing a conversation in the hall between two staffers.

a If you are confirmed, will you commit to prompt correspondence with Congress on critical issues such as the Wild Lands policy? Given the fact that Congress defunded the Wild Lands policy contained in Secretarial Order 3310, will you commit to withdraw the underlying manuals that appear to achieve the same policies by another name?

Response: I understand that, in response to the congressional action, Secretary Salazar confirmed that the BLM will not designate any lands as Wild Lands under Secretarial Order 3310, and that the provisions in that order regarding the designation of Wild Lands are not operative and cannot be implemented. As I indicated at my confirmation hearing, communication and collaboration are priorities in all my endeavors. If confirmed, I commit to working with congress and stakeholders to discuss important issues such as this.

## **Questions from Senator Lee**

201. The USFWS is contemplating the nation-wide delisting of the Northern Gray Wolf, since recovery objectives have been met.

b Do you support the nation-wide delisting of the Northern Gray Wolf in 2013 as the USFS is now suggesting?

Response: I believe that the delisting and the return of healthy populations of the wolf to the Northern Rocky Mountains and Western Great Lakes region is a success story, one that I believe is the positive result of state, tribal, and other stakeholder cooperation. I know that the Fish and Wildlife Service has confidence that management plans will ensure the sustained recovery of the species. Based on my current understanding, I share that confidence. I do not know the specific plans of the Service regarding future proposed delistings, but should I be confirmed, I will commit to support decisions that are based upon the best available science.

# **Questions from Senator Flake**

# Multiple Use:

202. Increasing focus on land withdrawals or designations has limited the ability to productively access, use, and enjoy some of our public lands. In Arizona, for example, Secretary Salazar withdrew one million acres from uranium mining, despite a compromise embodied in the Arizona Wilderness Act of 1984 and the Department of the Interior's own environmental analysis, which indicated that the concerns the withdrawal was designed to relieve were unfounded. Likewise, BLM has restricted multiple use enjoyment of some lands by, among other things, prohibiting recreational shooting at areas like Ironwood National Monument. These all-or-nothing approaches lack the balance and scientific justification you espoused during your confirmation hearing. In short, they limit use, as opposed to enhancing it, while pandering to one set of interests at the expense of all others.

As Secretary, what would you do to restore balance and sound science-based decision making to the Department's multiple-use land management practices?

Response: As I mentioned at my confirmation hearing, I believe we must take a balanced approach to all of the multiple uses of our public lands. Throughout my business career, my approach has been to bring people who have different interests in an issue together to help them work out those differences. With regard to the use of public lands, regardless of whether it is hunters or anglers, mountain bikers, OHVers, oil and gas development companies, or others, it is important to get people to the table to work together. It is also important that we have the best possible data and science to inform these decisions, especially when substantial resources are at stake. If confirmed as Secretary, I commit to bringing that attitude and approach to the Department of the Interior.

## **Questions from Senator Flake**

## Indian Water Rights Settlements:

203. Indian water rights settlements have played a vital role in Arizona water policy. By resolving the claims of tribes throughout the state, Native American communities have been able to secure much-needed water allocations and infrastructure for their people, while non-Indian water users receive certainty about their water supplies. Although we have made great strides in Arizona, a number of water-settlement negotiations remain ongoing. For example, the Hualapai Tribe in northern Arizona has been working diligently with stakeholders, including the federal government, to resolve its claims. The Department has appointed a negotiation team, and the parties appear close to reaching a final agreement. I support this effort, and I hope that the Department can remain engaged at the highest levels through this transition.

Do I have your assurance that, if confirmed, you will make the Hualapai settlement a priority and direct your senior staff to work with my staff and the other settlement parties to resolve the outstanding issues?

Response: I understand the importance of the Indian water right claims in Arizona. I also understand the trust responsibility that the United States has to Indian tribes. This Administration has strengthened the federal government's commitment to addressing the water needs of Native American communities through Indian water right settlements and remains committed to finding solutions for future ones. If confirmed, I look forward to building on the progress of this Administration. My understanding is that for the last year, a team at the Department has been negotiating with the Hualapai Tribe on a possible legislative proposal. If confirmed, I will make working on a Hualapai water settlement a priority.

## **Questions from Senator Flake**

## Tuba City Dump:

204. In the 1950s, the Bureau of Indian Affairs constructed an open dump near Tuba City on the Navajo Reservation and the Hopi Villages of Upper Moenkopi and Lower Moencopi. The trenches at the Tuba City Dump, which is about 4,000 feet up-gradient in terms of groundwater flow from the water supply wells of Upper Moenkopi, penetrated the water table and subsequently became contaminated with a variety of toxic substances including uranium, arsenic, lead, selenium, vanadium, and other contaminants exceeding EPA water quality standards. Groundwater containing these contaminants formed a toxic plume which is migrating toward the Upper Moenkopi wells and the springs relied on by Lower Moencopi for domestic water and subsistence crops.

As Secretary, would you make it a priority to work with the Hopi Tribe and the Navajo Nation to initiate the "clean" closure of the Tuba City Dump, stem the migration of this plume, and find a resolution that protects the health and safety of those Navajo and Hopi members that are threatened by these contaminants?

Response: Thank you for bringing this matter to my attention. I understand that clean water is a scarce and valuable resource. If confirmed, I will certainly look more closely into this matter to see how the Department can work with other involved federal agencies and the Tribes to find a resolution to the matter to protect the health and safety of Navajo and Hopi tribal members.

## **Questions from Senator Flake**

## Reservation Shopping:

205. Some Native American communities have purchased land hundreds or thousands of miles from their existing reservations for the purpose of building casinos. In some instances, the locations are wholly inappropriate for a gaming facility. As Secretary, you will be in a position to make decisions about trust acquisitions for gaming purposes.

What considerations do you believe should guide the Department's decision-making process when considering whether it is appropriate to acquire trust lands that are not adjacent to a tribe's reservation for gaming purposes?

Response: It is my understanding that it is rare for the Department to take off-reservation land into trust for the purpose of Indian gaming. If confirmed, I would adhere to the Indian Gaming Regulatory Act's requirements and the Department's regulations. I will also take seriously the responsibility to apply these standards and to conduct a rigorous review of all tribal applications.